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June 6, 2019

Mr. Romeo Alfred General Manager Kwajalein Atoll Joint Utilities Resources, Inc.

Dear Mr. Alfred:

In planning and performing our audit of the financial statements of Kwajalein Atoll Joint Utilities Resources, Inc. (KAJUR), a component unit of the Republic of the Marshall Islands, as of and for the year ended September 30, 2018, on which we have issued our report dated June 6, 2019, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, we considered KAJUR's internal control over financial reporting as a basis for designing audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of KAJUR's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of KAJUR's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over financial reporting. However, in connection with our audit, we identified, and included in the attached Appendix I, deficiencies related to KAJUR's internal control over financial reporting and other matters as of September 30, 2018 that we wish to bring to your attention.

We have also issued a separate report to the Board of Directors, also dated June 6, 2019, on our consideration of KAJUR's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters.

The definition of a deficiency is also set forth in the attached Appendix I.

A description of the responsibility of management for establishing and maintaining internal control over financial reporting and of the objectives of and inherent limitations of internal control over financial reporting, is set forth in the attached Appendix II and should be read in conjunction with this report.

This report is intended solely for the information and use of KAJUR management, others within the organization, and the Office of the Auditor-General and is not intended to be and should not be used by anyone other than these specified parties. However, this report is also a matter of public record.

We will be pleased to discuss the attached comments with you and, if desired, to assist you in implementing any of the suggestions.

We wish to thank the staff and management of KAJUR for their cooperation and assistance during the course of this engagement.

Very truly yours,

#### **SECTION I - CONTROL DEFICIENCIES**

We identified, and have included below, control deficiencies involving KAJUR's internal control over financial reporting as of September 30, 2018 that we wish to bring to your attention:

#### (1) Cash power Sales

<u>Comment</u>: Of 33 cash power sales receipts and daily collection report tested, one was not timely recorded. One daily collection report, receipts and deposit slip was missing at the time of our inspection.

Postpaid electric – Customer Master File Update

Of 25 postpaid electric sales tested, one customer account has been inactive since 2012, but was tagged as "ACTB" active and billable.

<u>Recommendation</u>: We recommend management timely record and deposit cash power sales. Further, we recommend that management timely revisit and improve internal controls over the review of customer status.

## (2) Capital Asset Register

<u>Comment 1</u>: The capital asset register is not timely reconciled with the general ledger. Accumulated depreciation per the capital asset register was overstated by \$269,128 when compared with the general ledger.

<u>Comment 2</u>: KAJUR has not implemented adequate internal control over monitoring use of Company vehicles and related gas usage.

<u>Comment 3</u>: KAJUR lacks adequate documentation to support that a capital asset inventory is periodically performed.

- a) Of 6 capital asset additions tested, three instances without receiving reports and issuance of inventory tickets. Further, five were identified as noncompliance with RMI procurement code.
- b) Of 18 capital assets tested for verification, nine were identified as not useable, damaged, cannot be found and or replaced. Of the nine identified, four of which have remaining net book value as of 09/30/18. A \$131,254 loss on capital asset retirement was proposed over this matter as an audit adjustment.

<u>Recommendation</u>: We recommend KAJUR update and timely reconcile the capital asset register. In addition, KAJUR may consider providing a log per vehicle that tracks the user, mileage, and trip purpose to monitor if usage is work related. Furthermore, we recommend KAJUR perform periodic inventories of capital assets to identify if assets should be considered for disposal or retirement.

#### (3) Payroll

<u>Comment</u>: During FY2018, KAJUR recognized \$154,477 of overtime charges. This represents 14% of regular salaries. The following overtime charges were not supported by timesheets and overtime forms with a supervisor signature.

<u>Payperiod</u>	Employee No.	Reg Hours	OT Hours	<u>Total Amount</u>
November 10, 2017	31-20000010	80	5	\$ 350
October 13, 2017	34-1000007	89	41	699

<u>Recommendation</u>: We recommend KAJUR consider and assess staffing adequacy to determine if additional employees are necessary to reduce overtime charges. We also recommend overtime charges be supported by documented approvals.

## SECTION I - CONTROL DEFICIENCIES, CONTINUED

#### (4) Accounts receivable – Others

<u>Comment</u>: As of September 30, 2018, supporting details were not available for certain AR-Other opening balances as follows:

Admin	\$ 39,192
Water	19,023
KADA	12,686
KRS	3,568
Electric	593
Total	\$ <u>75,062</u>

Thus, we were not able to verify the validity of the above balances reported.

<u>Recommendation</u>: We recommend that management determine the validity of balances reported in AR-Others as noted above.

## (5) Accounts Payable

<u>Comment</u>: At September 30, 2018, a difference of \$30,549 have been noted between AP subsidiary ledger and balance per GL for unknown reason. Further examination of subsequent disbursements revealed invoices related to FY18 were recorded and paid in FY19. No accrual was recorded in FY18. An accrual of \$95,620 was proposed over this matter as an audit adjustment.

<u>Recommendation</u>: We recommend management perform timely reconciliation of schedules and timely recordation of invoices in correct accounting period.

## (6) Prepayments

<u>Comment:</u> Prepayments are not being monitored. As of September 30, 2018, 92% or \$56,667 is aged over 180 days.

<u>Recommendation:</u> We recommend management strengthen internal controls to facilitate proper recordation, adequate monitoring, timely reconciliation and review of prepayments

## (7) Noncompliance

<u>Comment:</u> KAJUR is a subrecipient of the \$1,327,860 Kwajalein Development Fund from RepMar Finance. Section 7 of the Subrecipient Agreement stipulates the KAJUR shall submit quarterly report on the status of the grant fund. No report was submitted.

<u>Recommendation:</u> We recommend management to comply with requirements stipulated by the subrecipient agreement.

## (8) Completeness of Board of Director's Minutes of Meeting

<u>Comment:</u> Board minutes are a primary means by which an entity documents the administration of the entity's operations. We noted that not all Board minutes of meetings held during the fiscal year 2018 were available for inspection.

<u>Recommendation:</u> We recommend that management require that all Board of Director minutes of meetings be formally documented by the Secretary and be approved by the Board.

#### **SECTION II - OTHER MATTERS**

We identified, and have included below, other matters involving KAJUR's internal control over financial reporting as of September 30, 2018 that we wish to bring to your attention:

#### (1) Revenues

<u>Comment</u>: KAJUR does not maintain records of power generated, transmitted and billed throughout the year. Such information would be helpful in monitoring line losses.

Recommendation: We recommend management consider maintaining records of power generated, transmitted and billed. This matter was discussed in our previous letters to management for fiscal years 2011 through 2017.

#### **SECTION III - DEFINITION**

The definition of a deficiency is as follows:

A deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A deficiency in design exists when (a) a control necessary to meet the control objective is missing or (b) an existing control is not properly designed so that, even if the control operates as designed, the control objective would not be met. A deficiency in operation exists when (a) a properly designed control does not operate as designed, or (b) the person performing the control does not possess the necessary authority or competence to perform the control effectively.

# MANAGEMENT'S RESPONSIBILITY FOR, AND THE OBJECTIVES AND LIMITATIONS OF, INTERNAL CONTROL OVER FINANCIAL REPORTING

The following comments concerning management's responsibility for internal control over financial reporting and the objectives and inherent limitations of internal control over financial reporting are adapted from auditing standards generally accepted in the United States of America.

# Management's Responsibility

KAJUR's management is responsible for the overall accuracy of the financial statements and their conformity with generally accepted accounting principles. In this regard, management is also responsible for establishing and maintaining effective internal control over financial reporting.

## Objectives of Internal Control over Financial Reporting

Internal control over financial reporting is a process affected by those charged with governance, management, and other personnel and designed to provide reasonable assurance about the achievement of the entity's objectives with regard to reliability of financial reporting, effectiveness and efficiency of operations, and compliance with applicable laws and regulations. Internal control over the safeguarding of assets against unauthorized acquisition, use, or disposition may include controls related to financial reporting and operations objectives. Generally, controls that are relevant to an audit of financial statements are those that pertain to the entity's objective of reliable financial reporting (i.e., the preparation of reliable financial statements that are fairly presented in conformity with generally accepted accounting principles).

# Inherent Limitations of Internal Control over Financial Reporting

Because of the inherent limitations of internal control over financial reporting, including the possibility of collusion or improper management override of controls, material misstatements due to error or fraud may not be prevented or detected on a timely basis. Also, projections of any evaluation of the effectiveness of the internal control over financial reporting to future periods are subject to the risk that the controls may become inadequate because of changes in conditions, or that the degree of compliance with the policies or procedures may deteriorate.