# INDEPENDENT AUDITORS' REPORTS ON INTERNAL CONTROL AND ON COMPLIANCE

YEAR ENDED SEPTEMBER 30, 2001

Deloitre & Touche 9.0. Sox 500308 Salpan, MP 96950-0308

Tel: (670) 322-7337/0860/0861 Fax: (670) 322-7340 www.dttguam.com

# Deloitte Touche Tohmatsu

# INDEPENDENT AUDITORS' REPORT ON COMPLIANCE AND ON INTERNAL CONTROL OVER FINANCIAL REPORTING BASED UPON THE AUDIT PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

His Excellency Kessai Note President Republic of the Marshall Islands:

We have audited the general purpose financial statements of the Republic of the Marshall Islands (RepMar) as of and for the year ended September 30, 2001, and have issued our report thereon dated May 27, 2002, which report was qualified due to: 1) our inability to obtain minutes of Board of Directors' meetings for Air Marshall Islands, Inc.; 2) our inability to determine the propriety of fixed assets and fund equity of the General Fixed Assets Account Group; 3) our inability to determine the propriety of deferred revenue of the Governmental Fund Type - Special Revenue Fund; 4) our inability to determine the propriety of accounts payable of the Kwajalein Atoll Development Authority, a Governmental Fund Type - Capital Projects Fund; 5) our inability to determine the propriety of inventories of Air Marshall Islands, Inc., a Component Unit - Proprietary Fund; 6) our inability to determine the propriety of revenues and expenses of the Kwajalein Atoll Joint Utilities Resources, Inc. and receivables, accounts payable, other liabilities and accruals, and revenues and expenses of the Marshall Islands Marine Resources Authority, Component Units -Proprietary Funds; and 7) the omission of the Ministry of Education Headstart Program from the Governmental Fund Type - Special Revenue Fund, the Four Atoll Medical Fund and the Marshall Islands Scholarship, Grant and Loan Board from the Fiduciary Fund Type - Expendable Trust Fund. the National Environmental Protection Authority from the Component Unit - Governmental Fund, the Marshall Islands Development Bank, the Marshall Islands Alternative Energy Company, Inc. and the Marshall Islands Drydock, Inc. from the Component Units - Proprietary Funds, and the College of the Marshall Islands from the University and College Fund Type - Higher Education Fund. Except as discussed in the preceding sentence, we conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States.

#### Compliance

As part of obtaining reasonable assurance about whether RepMar's general purpose financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grants, noncompliance with which could have a direct and material effect on the determination of general purpose financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed instances of noncompliance that are required to be reported under *Government Auditing Standards* and which are described in the accompanying Schedule of Findings and Questioned Costs (pages 15 through 40) as items 2001-11 and 2001-12, and 2001-14 through 2001-22. We also noted one immaterial instance of noncompliance, which we have reported to management of RepMar and is described in the accompanying Schedule of Findings and Questioned Costs as item 2001-13.

#### Internal Control Over Financial Reporting

In planning and performing our audit, we considered RepMar's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the general purpose financial statements and not to provide assurance on the internal control over financial reporting. However, we noted certain matters involving the internal control over financial reporting and its operation that we consider to be reportable conditions. Reportable conditions involve matters coming to our attention relating to significant deficiencies in the design or operation of the internal control over financial reporting that, in our judgment, could adversely affect RepMar's ability to record, process, summarize, and report financial data consistent with the assertions of management in the general purpose financial statements. Reportable conditions are described in the accompanying Schedule of Findings and Questioned Costs as items 2001-1 through 2001-10.

A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the general purpose financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be reportable conditions and, accordingly, would not necessarily disclose all reportable conditions that are also considered to be material weaknesses. However, of the reportable conditions described above, we consider items 2001-2, 2001-4, 2001-5, and 2001-8 through 2001-10 to be material weaknesses. We also noted other matters involving the internal control over financial reporting, which we have reported to management of RepMar in a separate letter dated May 27, 2002.

This report is intended solely for the information and use of the management of RepMar, federal awarding agencies, pass-through entities and the cognizant audit and other federal agencies and is not intended to be and should not be used by anyone other than these specified parties.

May 27, 2002

Delate & Touche

Delokte & Yoursha P.O. Box 500308 Salpan, MP 96950-0308

Tel: (670) 322-7337/0860/0861 Fax: (670) 322-7340 www.dttguam.com

# Deloitte Touche Tohmatsu

INDEPENDENT AUDITORS' REPORT ON COMPLIANCE AND INTERNAL CONTROL OVER COMPLIANCE APPLICABLE TO EACH MAJOR FEDERAL AWARD PROGRAM AND ON THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

His Excellency Kessai Note President Republic of the Marshall Islands:

#### Compliance

We have audited the compliance of the Republic of the Marshall Islands (RepMar) with the types of compliance requirements described in the *U.S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement* that are applicable to each of its major federal programs for the year ended September 30, 2001. RepMar's major federal programs are identified in the summary of auditor's results section of the accompanying Schedule of Findings and Questioned Costs (pages 15 through 40). Compliance with the requirements of laws, regulations, contracts, and grants applicable to each of its major federal programs is the responsibility of RepMar's management. Our responsibility is to express an opinion on RepMar's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States; and OMB Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about RepMar's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination of RepMar's compliance with those requirements.

As described in items 2001-15 through 2001-22 in the accompanying Schedule of Findings and Questioned Costs, RepMar did not comply with requirements regarding cash management, equipment and real property management, procurement and suspension and debarment, reporting, subrecipient monitoring, and special tests and provisions of the Compact of Free Association that are applicable to its major federal programs. Compliance with such requirements is necessary, in our opinion, for RepMar to comply with the requirements applicable to those programs.

In our opinion, except for the noncompliance described in the preceding paragraph, RepMar complied, in all material respects, with the requirements referred to above that are applicable to each of its major federal programs for the year ended September 30, 2001.

#### Internal Control Over Compliance

The management of RepMar is responsible for establishing and maintaining effective internal control over compliance with the requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered RepMar's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133.

We noted certain matters involving the internal control over compliance and its operation that we consider to be reportable conditions. Reportable conditions involve matters coming to our attention relating to significant deficiencies in the design or operation of the internal control over compliance that, in our judgment, could adversely affect RepMar's ability to administer a major federal program in accordance with the applicable requirements of laws, regulations, contracts, and grants. Reportable conditions are described in the accompanying Schedule of Findings and Questioned Costs as items 2001-15 through 2001-22.

A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that noncompliance with the applicable requirements of laws, regulations, contracts, and grants that would be material in relation to a major federal program being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. Our consideration of the internal control over compliance would not necessarily disclose all matters in the internal control that might be reportable conditions and, accordingly, would not necessarily disclose all reportable conditions that are also considered to be material weaknesses. However, we consider the reportable conditions described above to be material weaknesses.

#### Schedule of Expenditures of Federal Awards

We have audited the general purpose financial statements of RepMar as of and for the year ended September 30, 2001, and have issued our report thereon dated May 27, 2002, which report was qualified due to: 1) our inability to obtain minutes of Board of Directors' meetings for Air Marshall Islands, Inc.; 2) our inability to determine the propriety of fixed assets and fund equity of the General Fixed Assets Account Group; 3) our inability to determine the propriety of deferred revenue of the Governmental Fund Type - Special Revenue Fund; 4) our inability to determine the propriety of accounts payable of the Kwajalein Atoll Development Authority, a Governmental Fund Type - Capital Projects Fund; 5) our inability to determine the propriety of inventories of Air Marshall Islands, Inc. a Component Unit - Proprietary Fund; 6) our inability to determine the propriety of revenues and expenses of the Kwajalein Atoll Joint Utilities Resources, Inc. and receivables, accounts payable, other liabilities and accruals, and revenues and expenses of the Marshall Islands Marine Resources Authority, Component Units - Proprietary Funds; and 7) the omission of the Ministry of Education Headstart Program from the Governmental Fund Type -Special Revenue Fund, the Four Atoll Medical Fund and the Marshall Islands Scholarship, Grant and Loan Board from the Fiduciary Fund Type - Expendable Trust Fund, the National Environmental Protection Authority from the Component Unit - Governmental Fund, the Marshall Islands Development Bank, the Marshall Islands Alternative Energy Company, Inc. and the Marshall Islands Drydock, Inc. from the Component Units - Proprietary Funds, and the College of the Marshall Islands from the University and College Fund Type - Higher Education Fund. Our audit was performed for the purpose of forming an opinion on the general purpose financial statements taken as a whole.

The accompanying Schedule of Expenditures of Federal Awards (pages 7 through 11) is presented for purposes of additional analysis as required by OMB Circular A-133 and is not a required part of the general purpose financial statements. This schedule is the responsibility of the management of RepMar. Such information has been subjected to the auditing procedures applied in the audit of the general purpose financial statements and, in our opinion, except for the effects of such adjustments, if any, as might have been determined to be necessary had: 1) the propriety of deferred revenue been determinable; and 2) the expenditures pertaining to the U.S. Department of Health and Human Services Headstart Program been included, is fairly stated, in all material respects, in relation to the general purpose financial statements taken as a whole.

This report is intended solely for the information and use of the management of RepMar, federal awarding agencies, pass-through entities, and the cognizant audit and other federal agencies and is not intended to be and should not be used by anyone other than these specified parties.

May 27, 2002

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Schedule of Programs Selected for Audit in Accordance with OMB Circular A-133 Year Ended September 30, 2001

The following list specifies programs selected for detailed compliance testing in accordance with applicable OMB Circular A-133 requirements.

Grantor	CFDA#	<u>Description</u>	Amount of Expenditures
U.S. Department of Education	84.027	Special Education Improvement	\$ 1,405,709
U.S. Department of the Interior	15.875	Economic, Social, and Political Development of the Territories and the Freely Associated States:  Compact of Free Association:  Section 177  Section 211(a) Capital Account Section 213(a) Military Rights Section 214(a) Energy Section 215(a)(1) Communications Section 216(a)(1) Surveillance and Enforcem Section 216(a)(2) Health and Medical Section 216(a)(3) Scholarship Section 217 Inflation Adjustment Section 221(b) Health and Education	5,965,360 13,695,900 1,883,693 2,000,000 182,302
			37,757,188
		Other Direct Assistance	1,337,671
		Total CFDA #15.875	39,094,859
		Total program expenditures tested	\$ <u>40,500,568</u>
		Total federal program expenditures	\$ 65,809,901
		Less: Section 211(a) Current Account	(5,404,100)
		Section 217 Inflation Adjustment applicable to Section 211(a) Current Account Entities that have not satisfied the audit requirements of OMB Circular A-133:	(2,671,600)
Private Industry Council, Inc. Four Atoll Programs		Private Industry Council, Inc. Four Atoll Programs Marshall Islands Scholarship, Grant	(1,079,472) (12,250,000) <u>(724,872)</u>
			\$ <u>43,679,857</u>
		% of total federal program expenditures tested	<u>93</u> %

# Schedule of Expenditures of Federal Awards Year Ended September 30, 2001

Grantor/Grant Title CFDA No. or Other Applicable Grant No.	RepMar Org No.	2001 Total Authorization	2001 Receipts	Prior Year Expenditures	2001 Expenditures	Total Program Expenditures	Excess (Deficiency) of Authorization Over (Under) Program Expenditures
U.S. Federal Direct Assistance							
U.S. Department of Agriculture							
CFDA #10.567							
Special Food Assistance Program FY00/01 Rural Fire Prevention	5706/07 5635	\$ 108,346 30,000	\$ 31,045 	\$ 43,080 27,718	\$ 52,816 210	\$ 95,896 27,928	\$ 12,450 2,072
Sub-total CFDA #10.567		138,346	31,045	70,798	53,026	123,824	14,522
CFDA #10.664							
Cooperative Forestry Assistance Cooperative Forestry Assistance Cooperative Forestry Assistance	5627 5630/31 5632	13,775 19,450 70,325	19,218	6,433 29,397 24,258	701 - 2,047	7,134 29,397 26,305	6,641 (9,947) 44,020
Sub-total CFDA #10.664		103,550	19,218	60,088	2,748	62,836	40,714
Total U.S. Department of Agriculture		241,896	50,263	130,886	55,774	186,660	55,236
110 D							
U.S. Department of Commerce							
CFDA #11.460 Weather Observation Services	0903	290,325	407,162	313,010	312,686	625,696	(335,371)
Total U.S. Department of Commerce	0903	290,325	407,162	313,010	312,686	625,696	(335,371)
Total U.S. Department of Confinerce		290,323	407,102	315,010	312,080	023,030	(333,371)
U.S. Department of Education							
CFDA #84.010							
I Secondary Academic	5414/21	237,000		433,358	40,390	473,748	(236,748)
CFDA #84.256A							
School Health Program Freely Associated States Educational	5417	-	-	-	6,834	6,834	(6,834)
Grant Program	5419	860,855	436,608	655,187	427,655	1,082,842	(221,987)
Freely Associated States Educational Grant Program	5420		841,300		60,551	60,551	(60,551)
Sub-total CFDA #84.256A		860,855	1,277,908	655,187	495,040	1,150,227	(289,372)
CFDA #84.276A							
Goals 2000 Educate America Act	5424/25/26	-	11,579	152,754	73,845	226,599	(226,599)
Goals 2000 Educate America Act	5526		134,024	152,754	90,251	243,005	(243,005)
Sub-total CFDA #84.276A			145,603	305,508	164,096	469,604	(469,604)
CFDA #84.027  Education for Children With Disabilities - State Grants	5407/40	1,764,800	1,620,000		1,405,709	1,405,709	359,091
CFDA #84.150							
Pacific Vocational Education Improve- ment Program Pacific Vocational Education Improve-	5409/27/28	131,840	795	496,736	78,557	575,293	(443,453)
ment Program	5528		26,811		67,056	67,056	(67,056)
Sub-total CFDA #84.150		131,840	27,606	496,736	145,613	642,349	(510,509)
CFDA #84.185							
Byrd Honors Scholarship	5435/36		60,000				
Total U.S. Department of Education		2,994,495	3,131,117	1,890,789	2,250,848	4,141,637	(1,147,142)
IIS Department of Health and Human Sonions							
U.S. Department of Health and Human Services							
CFDA #93.110 Ebcye Community Health Center	8379	_	_	_	88,167	88,167	(88,167)
National Leprosy Program FY99	7305	33,955	29,473	27,184	1,019	28,203	5,752
Community Based MCH Education Project for Systems Development FY98	6353/54/55	98,364			16,605	16,605	81,759
Community Based MCH Education Project for Systems Development	6375/76	90,273		138,196	(120)	138,076	(47,803)
Community Based MCH Education Project for Systems Development FY99/00	7353/54/55	486,804		456,042	(213,960)	242,082	244,722
Community Based MCH Education Project		400,004		730,072			
for Systems Development FY00/01 Community Based MCH Education Project	8353/54/55	•	244,722	-	202,837	202,837	(202,837)
for Systems Development FY01/02	8453/54/55		<u> </u>		186,461	186,461	(186,461)
	-	709,396	274,195	621,422	281,009	902,431	(193,035)

See accompanying notes to schedule of expenditures of federal awards.

# Schedule of Expenditures of Federal Awards, Continued Year Ended September 30, 2001

Grantor/Grant Title CFDA No. or Other Applicable Grant No.	RepMar Org No.	2001 Total Authorization	2001 Receipts	Prior Year Expenditures	2001 Expenditures	Total Program Expenditures	Excess (Deficiency) of Authorization Over (Under) Program Expenditures
U.S. Department of Health and Human Services, C	ontinued						
CFDA #93.110, Continued  Balance forwarded		709,396	274,195	621,422	281,009	902,431	(193,035)
CISS Project to Enhance Services to		, 0,,5,0	2. 1,120	,		702,101	(175,005)
Pregnant Women FY00 CISS Project to Enhance Services to	7377	50,000	-	4,758	25,800	30,558	19,442
Pregnant Women FY01 Majuro SSDI	7477 7375	50,000 99,825		38,504	27,607 422	27,607 38,926	22,393 60,899
Ebeye SSDI	7376	99,825	-	4,284	3,175 79,450	7,459	92,366
Majuro SSDI Ebeye SSDI	8375 8376	99,825 99,825	-	-	6,101	79,450 6,101	20,375 93,724
High School Health Community FY00 High School Health Community FY01	7378 7379	100,000	:	5,204	28,622 35,543	33,826 35,543	66,174 64,457
Sub-total CFDA #93.110		1,408,696	274,195	674,172	487,729	1,161,901	246,795
CFDA #93.116							
Tuberculosis and Aids Control Program FY99 Tuberculosis and Aids Control Program FY01 Tuberculosis and Aids Control Program FY00	7346/47 7385/86 8346/47		-	35,070 7,801	340 30,292 35,041	35,410 30,292 42,842	(35,410) (30,292) (42,842)
Sub-total CFDA #93.116	0540/47			42,871	65,673	108,544	(108,544)
CFDA #93.118				12,071		100,517	(100,511)
HIV Prevention Project FY99	7348/49	-	-	47,609	3,552	51,161	(51,161)
HIV Prevention Project FY00 HIV Prevention Project FY01	8348/49 8448/49		<u> </u>	7,721	7,162 32,696	14,883 32,696	(14,883)
Sub-total CFDA #93.118			-	55,330	43,410	98,740	(98,740)
CFDA #93.163							
Pacific Basin Health Initiative FY99 Pacific Basin Health Initiative FY00/01	6383 6384	245,157	1,568,882	386,394 46,853	83,230 47,182	469,624 94,035	(224,467) (94,035)
Sub-total CFDA #93.163		245,157	1,568,882	433,247	130,412	563,659	(318,502)
CFDA #93.217							
Family Planning Project	6340/41 6363/64	93,078 88,785	-	39,545 155,656	600 7,691	40,145 163,347	52,933 (74,562)
Family Planning Project Family Planning Project FY98	7363/64	89,206		151,611	21,123	172,734	(83,528)
Family Planning Project FY01 Family Planning Project FY02	7383/84 7483/84		<u>-</u>	<u>.</u>	104,827 29,726	104,827 29,726	(104,827) (29,726)
Sub-total CFDA #93.217		271,069		346,812	163,967	510,779	(239,710)
CFDA #93.268							
Immunization Program FY98	6344/45 7344/45	60,566	-	95,366 34,880	65 3,430	95,431 38,310	(34,865) (38,310)
Immunization Program FY99 Immunization Program FY00	8344/45		-	36,433	25,177	61,610	(61,610)
Immunization Program FY01 Immunization Program FY02	8350/51 8450	<del>-</del>	•	-	62,449 6,540	62,449 6,540	(62,449) (6,540)
Sub-total CFDA #93.268		60,566		166,679	97,661	264,340	(203,774)
		00,500		100,077	77,001	201,510	(203,774)
CFDA #93.283 EPI Evaluation of Thyroid Disease	5303/07	350,000		410,317	788	411,105	(61,105)
EPI Evaluation of Thyroid Disease EPI Evaluation of Thyroid Disease EPI Evaluation of Thyroid Disease	7358 8358		-	49,811	45,982 38,486	95,793 38,486	(95,793) (38,486)
Sub-total CFDA #93.283		350,000		460,128	85,256	545,384	(195,384)
CFDA #93.938							
State and Local School Health Programs	5412	50,050	100,000	130,557	-	130,557	(80,507)
State and Local School Health Programs State and Local School Health Programs	5437 5438	50,000 50,000	<u>.</u>	38,054	9,752 26,112	47,806 26,112	2,194 23,888
Sub-total CFDA #93.938		150,050	100,000	168,611	35,864	204,475	(54,425)
CFDA #93.959							
Substance Abuse Prevention and Treatment	6200 120 120	216.400		251.001	(5/0)	250.24	4122 524
Program Substance Abuse Prevention and Treatment	5320/30/32	216,480	-	351,024	(763)	350,261	(133,781)
Program	6368/69/70	-	1	119,060	216	119,276	(119,276)
Substance Abuse Prevention and Treatment Program	7368/69/70		4,792	259,120	16,699	275,819	(275,819)
		216,480	4,793	729,204	16,152	745,356	(528,876)

See accompanying notes to schedule of expenditures of federal awards.

# Schedule of Expenditures of Federal Awards, Continued Year Ended September 30, 2001

Grantor/Grant Title CFDA No. or Other Applicable Grant No.	RepMar Org No.	2001 Total Authorization	2001 Receipts	Prior Year Expenditures	2001 Expenditures	Total Program Expenditures	Excess (Deficiency) of Authorization Over (Under) Program Expenditures
U.S. Department of Health and Human Services. Co	ontinued						
CFDA #93.959, Continued							
Balance forwarded		216,480	4,793	729,204	16,152	745,356	(528,876)
Substance Abuse Prevention and Treatment Program	3368/69/70/7:	<u>-</u> _	165,211		176,138	176,138	(176,138)
Sub-total CFDA #93.959		216,480	170,004	729,204	192,290	921,494	(705,014)
CFDA #93.977							
Sexual Transmitted Disease Control Program Majuro/Ebeye FY99 Sexual Transmitted Disease Control	7342/43	-	-	163,148	21,300	184,448	(184,448)
Program Majuro/Ebeye FY00 Sexual Transmitted Disease Control	7442/43	-	-	26,979	20,256	47,235	(47,235)
Program Majuro/Ebeye FY01	7444/45				44,004	44,004	(44,004)
Sub-total CFDA #93.977				190,127	85,560	275,687	(275,687)
CFDA #93.988							
State-Based Diabetes Program FY00 State-Based Diabetes Program FY01	7366/67 7381/82 7481/82	-	:	68,298 -	17,582 39,457 2,832	85,880 39,457	(85,880) (39,457)
State-Based Diabetes Program FY02	7461762		<del>`</del> _	68,298	59,871	2,832	(2,832)
Sub-total CFDA #93.988				00,298		128,109	(128,109)
CFDA #93.991	<b>7310/11</b>	46.246		7.540	500	9.060	20.206
Preventive Health Services Preventive Health Services FY00	7310/11 320/21/22/23	46,346	42,529	7,560 -	500	8,060	38,286 -
Preventive Health Services FY99	330/31/32/33		46,924	<del>-</del>	_ <del>-</del>	<del></del> _	
Sub-total CFDA #93.991		46,346	89,453	7,560	500	8,060	38,286
CFDA #93.958							
Community Mental Health FY00 Community Mental Health FY01	7372 <i>[</i> 73 <i>[</i> 74 371 <i>[</i> 72 <i>[</i> 73 <i>[</i> 74		- 145,167	52,110	3,525 33,600	55,635 33,600	(55,635) (33,600)
Sub-total CFDA #93.958	371.72.70.77		145,167	52,110	37,125	89,235	(89,235)
Total U.S. Department of Health							
and Human Services		2,748,364	2,347,701	3,395,149	1,485,318	4,880,467	(2,132,103)
Federal Emergency Management Agency							
CFDA #83.544							
Typhoon Axel Public Assistance	5164	1,885,834	1,763	2,562,422		2,562,422	(676,588)
CFDA #83.505							
Seventh Day Adventist and Majuro Cooperative School Seawall Project Outer Island Water Resources Palnning	5105/06/07	363,997	166,467	198,080	166,917	364,997	(1,000)
and Development	5108/09/10	99,132	1,380 494,519	131,066 13,759	427 794,755	131,493 808.514	(32,361) (808,514)
State Management 1210-HMGP 001 Disaster Preparedness Improvement FY 97	111/12/13/14 5126	50,000	50,000	52,481	194,133	52,481	(2,481)
Disaster Preparedness Improvement FY98 Disaster Preparedness Improvement FY99	5127 5128	50,000 50,000	34,630	46,228 50.029	1,911	46,228 51,940	3,772 (1,940)
Disaster Preparedness Improvement FY00	5129	-	19,238	14,707	22,996	37,703	(37,703)
Disaster Preparedness Improvement Grant Disaster Preparedness Improvement Grant FY01	5130/31 5230	50,000	6,481 7,783	37,643	13,877	37,643 13,877	12,357 (13,877)
Sub-total CFDA #83.505	3230	663,129	780,498	543,993	1,000,883	1,544,876	(881,747)
Total Federal Emergency Management	-	003,127	700,170	313,773	1,000,005	1,577,670	(001,747)
Agency	-	2,548,963	782,261	3,106,415	1,000,883	4,107,298	(1,558,335)
U.S. Department of Labor							
<u>CFDA #17.249</u>							
School to Work Territorial Development	5460/61/62	50,000	107,532	594,507	204,361	798,868	(748,868)
CFDA #17.250							
Job Training Partnership Act FY01	5213/15/16	-	413,912		280,342 304,678	280,342	(280,342)
Job Training Partnership Act FY01  Job Training Partnership Act FY00	5310/11/12 5210/11/12	-	304,678 494,452	369,245	304,678 494,452	304,678 863,697	(304,678) (863,697)
Sub-total CFDA #17.250	_		1,213,042	369,245	1,079,472	1,448,717	(1,448,717)
Total U.S. Department of Labor	-	50,000	1,320,574	963,752	1,283,833	2,247,585	(2,197,585)
Total O.S. Department of Cabor	-	30,000	1,020,017	703,132	1,200,000	2,2,77,303	(2,177,303)

See accompanying notes to schedule of expenditures of federal awards.

# Schedule of Expenditures of Federal Awards, Continued Year Ended September 30, 2001

Grantor/Grant Title CFDA No. or Other Applicable Grant No.	RepMar Org No.	2001 Total Authorization	2001 Receipts	Prior Ye Expenditu		2001 Expenditures	Total Program Expenditures	Excess (Deficiency) of Authorization Over (Under) Program Expenditures
U.S. Department of the Interior								
CFDA #15.875								
Index/Archive for Nuclear Program Alele Renovation Archaeological Preservation	6130 5115 5124	28,425 - 20,000	-		,199 - ,814	42,067 77,763	68,266 77,763 19,814	(77,763)
Archaeological Preservation	5125	20,000	20,000		.208	226	5,434	
RMI Census	5132	44.000	44,000		,146	-	44,146	
Youth to Youth in Health IGP	5374	78,640			,315	13,690	127,005	
Marshall Islands High School Motorboat	5403	-	6,100		-		-	(10,505)
Ailuk Atoll PIRAAP	5693	-	-	20	,000	13,500	33,500	(33,500)
Ejit Reverse Osmosis Unit	5699	-	85,000		_	85,000	85,000	
S-I-N Inc.	6131	-	_		-	12,725	12,725	(12,725)
EPA Environmental Standards Conference	6204	88,000	-	135	,726	405	136,131	(48,131)
EPA Environmental Standards Conference	6205	-	29,519	23	,442	5,838	29,280	(29,280)
Historic Preservation Fund FY 01	6217	-	-		-	157,738	157,738	(157,738)
Library Services & Technology Act	6226	-	-	29	,562	13,128	42,690	(42,690)
Library Services & Technology Act	6227	-	-		-	56,378	56,378	(56,378)
Land Survey Grant	6230	-	•	105	,206	110,044	215,250	(215,250)
Ebeye Hospital Standby Generator	6713	-	115,000		-	115,000	115,000	(115,000)
Ebeye Road Drainage Rehab	6714		169,416		-			-
Single Audit FY00	6900	622,750	207,021		-	364,085	364,085	258,665
Buddy System	6929	-	-		700	1,576	1,576	(1,576)
Single Audit FY96	6996	593,978	25,000	966		13,000	979,780	(385,802)
Single Audit FY97	6997 6998	593,978	108,500		058	74,150	161,208	432,770
Single Audit FY98	6999	527,635	202,164	460		77,200	537,273	(9,638)
Single Audit FY99	0999	602,000	470,237	366	0/9	104,158	470,237	131,763
Total U.S. Department of the Interior		3,199,406	1,550,375	2,402		1,337,671	3,740,279	(540,873)
Total U.S. Federal Direct Assistance		\$ 12,073,449	\$ 9,589,453	\$ 12,202	<u>609 \$</u>	7,727,013	\$ 19,929,622	\$ (7,856,173)
								_
Reconciliation of expenditures to the general purpose fina	ncial statem	ents:						
Expenditures of the TTPI Federal and Other Assistance	Fund				\$	7,414,327		
Reimbursable expenditures recorded in the General Fun	d					312,686		
Total II S. Fodomi Diseast Assistance					_			
Total U.S. Federal Direct Assistance					<u>\$</u>	7,727,013		

The above federal awards have been received in a direct capacity through the grantor agency.

### Schedule of Expenditures of Federal Awards, Continued Compact of Free Association Funding Year Ended September 30, 2001

	Prior Year Funds Carried Over		2001 Receipts	Т	otal Funding Available	_1	2001 Expenditures	_A	September 30, 2001 vailable Funds
Compact of Free Association Funding CFDA #15.875									
General Fund: Section 211(a) Current Account Section 217 Current Account	\$ - -	\$	1,144,100 286,000	\$	1,144,100 286,000	\$	1,144,100 286,000	\$	
		_	1,430,100	_	1,430,100	_	1,430,100		<u>.</u>
Special Revenue Fund: Section 215(a)(1) Communications Section 216(a)(2) Health and Medical Section 216(a)(3) Scholarship Section 221(b) Health and Education Section 214(a) Energy	283,502 54,416 61,810 189,526 416 589,670		300,000 531,600 797,400 3,000,000 2,000,000 6,629,000	_	583,502 586,016 859,210 3,189,526 2,000,416 7,218,670	_	182,302 565,179 787,695 2,993,259 2,000,000 6,528,435	_	401,200 20,837 71,515 196,267 416 690,235
Capital Projects Funds: Section 111(d) Investment Development	472,253	_		_	472,253	_		_	472,253
Section 211 (a) Capital Account: Section 211(a) Capital Account Section 211(a) Capital Account (Kwajalein) Section 217 Capital Account Section 217 Capital Account (Kwajalein)	(592) - - 366,000 365,408	, 	10,855,910 2,840,000 7,722,000 1,590,400 23,008,310	_	10,855,318 2,840,000 7,722,000 1,956,400 23,373,718	_	10,855,900 2,840,000 7,722,000 1,590,400 23,008,300		(582) - 366,000 365,418
Section 216(a)(1) Surveillance and Enforcement	837,661	_	371,400 23,379,710	_	371,400 24,217,371	_	371,400 23,379,700	_	837,671
Expendable Trust Funds: Kwajalein Atoll Trust Fund: Section 211(a) Current Account Section 217 Current Account Section 213(a) Military Rights	435,938 435,938		4,260,000 2,385,600 1,900,000 8,545,600		4,260,000 2,385,600 2,335,938 8,981,538		4,260,000 2,385,600 1,883,693 8,529,293		452,245 452,245
Total Compact Funds	\$ 1,863,269	\$	39,984,410	\$	41,847,679	\$	39,867,528	\$	1,980,151
Other Compact Funds: Four Atoll Programs (Section 177)(A): Rongelap Atoll Local Government Kili/Bikini Local Government Utrik Atoll Local Government Enewetak/Ujelang Local Government	\$ - - - -	\$	2,500,000 5,000,000 1,500,000 3,250,000 12,250,000	\$	2,500,000 5,000,000 1,500,000 3,250,000 12,250,000	\$	2,500,000 5,000,000 1,500,000 3,250,000 12,250,000	\$	- - -
Other Section 177 Programs (B): Nuclear Claims Tribunal	399,165	_	5,763,650	_	6,162,815		5,965,360		197,455
	399,165	_	5,763,650		6,162,815	_	5,965,360		197,455
	\$ 399,165	\$	18,013,650	<u>\$</u>	18,412,815	<u>\$</u>	18,215,360	<u>\$</u>	197,455

All federal awards have been received by RepMar directly from the grantor agency except for the following:

<sup>(</sup>A) These funds do not pass through RepMar but go directly to the respective local governments and are reflected as expenditures of the Nuclear Claims Trust Fund.

<sup>(</sup>B) These funds are not administered by RepMar and are reflected as transfers out of the NCTF to the Nuclear Claims Tribunal.

#### Notes to Schedule of Expenditures of Federal Awards Year Ended September 30, 2001

#### (1) Scope of Review

The Republic of the Marshall Islands (RepMar) is a governmental entity governed by its own Constitution. All significant operations of RepMar are included in the scope of the OMB Circular A-133 audit (the "Single Audit"). The U.S. Department of the Interior has been designated as RepMar's cognizant agency for the Single Audit.

#### a. Programs Subject to Single Audit

Schedules of Expenditures of Federal Awards are presented for each Federal program related to the following agencies:

- . U.S. Department of Agriculture
- . U.S. Department of Commerce
- U.S. Department of Education
- . U.S. Department of Health and Human Services
- . U.S. Department of the Interior
- . U.S. Department of Labor
- . Federal Emergency Management Agency

#### (2) Summary of Significant Accounting Policies

#### a. Basis of Accounting

The accompanying Schedule of Expenditures of Federal Awards includes the federal grant activity of RepMar and is presented on the accrual basis of accounting. The information in this schedule is presented in accordance with the requirements of OMB Circular A-133. For federal direct assistance grants, authorizations represent the total allotment or grant award received. For Compact of Free Association programs, authorizations represent total current year allotments plus any prior year excess over program expenditures. All expenses and capital outlays are reported as expenditures.

#### b. Reporting Entity

RepMar, for purposes of the general purpose financial statements, includes all of the funds of the primary government as defined by Governmental Accounting Standards Board (GASB) Statement No. 14, *The Financial Reporting Entity*. The Schedule of Expenditures of Federal Awards excludes the federal awards received by the Kwajalein Atoll Development Authority (KADA) as this entity has separately satisfied the audit requirements of OMB Circular A-133.

Total questioned costs reported for the completed Single Audit of KADA for the year ended September 30, 2001, totaled \$571,126, and cumulative questioned costs of \$1,761,695 were reported in prior years audits. RepMar is considered to have responsibility for these questioned costs and could be liable for these amounts if the questioned costs are not collected from KADA.

#### Notes to Schedule of Expenditures of Federal Awards, Continued Year Ended September 30, 2001

#### (2) Summary of Significant Accounting Policies, Continued

#### b. Reporting Entity, Continued

The following entities have not satisfied audit requirements of OMB Circular A-133:

College of the Marshall Islands Four Atoll Medical Fund Marshall Islands Development Bank Marshall Islands Scholarship, Grant and Loan Board

RepMar is considered to have responsibility for any questioned costs that could result from Single Audits of these entities.

#### c. Subgrantees

Certain program funds are passed through RepMar to subgrantee organizations. The Schedule of Expenditures of Federal Awards does not contain separate schedules disclosing how the subgrantees, outside of RepMar's control, utilized the funds. The following is a summary of program funds that are passed through to subgrantee organizations:

Grantor/Grant Title CFDA No.	Subgrantee	Amount of Pass-through
U.S. Department of Labor CFDA #17.250		
Job Training Partnership Act	Republic of the Marshall Islands Private Industry Council, Inc.	\$ 1,079,472
U.S. Department of the Interior CFDA #15.875		
Compact of Free Association Title II, Article I, Section 216(a)(3)	Marshall Islands Scholarship, Grant and Loan Board	\$ 724,872
U.S. Department of the Interior CFDA #15.875		
Historic Preservation	Alele, Inc.	\$ 157,738
Compact of Free Association Title I, Article VII, Section 177	Kili-Bikini Local Government	\$ 5,000,000
Compact of Free Association, Title I, Article VII, Section 177	Enewetak/Ujelang Local Government	\$ 3,250,000

#### Notes to Schedule of Expenditures of Federal Awards, Continued Year Ended September 30, 2001

### (2) Summary of Significant Accounting Policies, Continued

#### c. Subgrantees, Continued

Grantor/Grant Title CFDA No.	Subgrantee	2001 Amount of Pass-through
Compact of Free Association, Title I, Article VII, Section 177	Rongelap Atoll Local Government	\$ 2,500,000
Compact of Free Association, Title I, Article VII, Section 177	Utrik Atoll Local Government	\$ 1,500,000
Compact of Free Association, Title II, Article I, Section 211 (a)	Kwajalein Atoll Development Authority	\$ 4,430,400

The following entities have not satisfied audit requirements of OMB Circular A-133:

Alele, Inc.
Enewetak/Ujelang Local Government
Kili-Bikini Local Government
Republic of the Marshall Islands Private Industry Council, Inc.
Rongelap Atoll Local Government

#### d. Indirect Cost Allocation

RepMar has not entered into an approved indirect cost negotiation agreement covering fiscal year 2001. RepMar did not charge federal programs for indirect costs during fiscal year 2001.

#### Schedule of Findings and Questioned Costs Year Ended September 30, 2001

#### Section I - Summary of Auditor's Results

- 1. The Independent Auditors' Report on the general purpose financial statements expressed a qualified opinion.
- 2. Reportable conditions in internal control over financial reporting were identified, some of which are considered to be material weaknesses.
- 3. Instances of noncompliance considered material to the general purpose financial statements were disclosed by the audit.
- 4. Reportable conditions in internal control over compliance with requirements applicable to major federal award programs were identified, some of which are considered to be material weaknesses.
- 5. The Independent Auditors' Report on compliance with requirements applicable to major federal award programs expressed a qualified opinion.
- 6. The audit disclosed findings required to be reported by OMB Circular A-133.
- 7. RepMar's major programs were as follows:

Name of Federal Program	<u>CFDA Number</u>
Special Education Improvement Economic, Social and Political Development of the	84.027
Territories and the Freely Associated States	15.875

- 8. A threshold of \$1,310,395 was used to distinguish between Type A and Type B programs as those terms are defined in OMB Circular A-133.
- 9. RepMar did not qualify as a low-risk auditee as that term is defined in OMB Circular A-133.

#### Section II - Financial Statement Findings

Reference Number	Findings	Refer Page #
2001-1 - 2	Revenue/Receipts	17 - 18
2001-3	Cash and Cash Equivalents	19
2001-4	Investments	20
2001-5	Loans Receivable	21
2001-6	Due from Component Units	22
2001-7	Advances	23
2001-8	Property and Equipment	24
2001-9	Deferred Revenue	25
2001-10	External Financial Reporting	26
2001-11 - 14	RepMar Local Noncompliance	27 - 31

# Schedule of Findings and Questioned Costs, Continued Year Ended September 30, 2001

# Section III - Federal Award Findings and Questioned Costs

Reference Number	Findings		estioned Costs	Refer Page #
2001-15	Procurement and Suspension and Debarment	\$	298,948	32
2001-16	Subrecipient Monitoring	\$ 4,	075,962	33 - 34
2001-17	Cash Management	\$	-	35
2001-18 - 19	Reporting	\$	-	36 - 37
2001-20	Equipment and Real Property Management	\$	-	38
2001-21	Special Tests and Provisions of the Compact			
	of Free Association	\$	-	39
2001-22	Procurement and Suspension and Debarment	\$	-	40

#### Schedule of Findings and Questioned Costs, Continued Year Ended September 30, 2001

### **Section II - Financial Statement Findings**

#### Revenue/Receipts

Finding No. 2001-1

<u>Criteria</u>: Cash receipts should be properly prepared without alterations and should be deposited to the bank in a timely manner.

Condition: Of twenty-five cash receipts for the Ebeye Office of the Division of Revenue and Taxation tested, we noted numerous manual alterations to cash receipt copies, transmittal forms and deposit slips. Furthermore, we noted that eight receipts were deposited to the bank five days after date of receipt and that two receipts were deposited to the bank twelve days after date of receipt.

<u>Cause</u>: The cause of the above condition is the lack of adherence to established policies and procedures requiring the independent review of cash receipts and deposits.

Effect: The effect of the above condition is the possible misappropriation of cash receipts.

<u>Recommendation</u>: We recommend that the Ministry of Finance adhere to established policies and procedures requiring the independent review of cash receipts and deposits.

#### Schedule of Findings and Questioned Costs, Continued Year Ended September 30, 2001

#### Revenue/Receipts

#### Finding No. 2001-2

<u>Criteria</u>: Section 105(1) of the Income Tax Act, 1989, as amended, states that "the employer shall, once every four (4) weeks or thirteen (13) times per year, pay the taxes withheld under Section 104 of this chapter. The employer shall, along with the taxes, within (2) weeks following the preceding four (4) week period make a full, true and correct return showing all wages and salaries paid by the employer to the employees during the preceding four week period and showing the tax due and withheld thereon as provided in Section 104 of this Chapter".

<u>Condition</u>: Of twenty-five businesses tested, we noted the following exceptions:

- 1) Two businesses (Customer #s 10321 and 10376) did not file withholding tax returns for the whole of fiscal year 2001;
- 2) Two businesses (Customer #s 10833 and 11075) did not file withholding tax returns for portions of fiscal year 2001; and
- 3) Three businesses (Customer #s 3802, 10477 and 10860) did not pay penalties and interest assessed on withholding tax returns filed after the deadline.

<u>Cause</u>: The cause of the above condition is the lack of compliance by businesses in filing withholding tax returns.

<u>Effect</u>: The effect of the above condition is that withholding tax returns have not been paid by these businesses.

<u>Recommendation</u>: We recommend that the Ministry of Finance ensure that the Division of Revenue and Taxation follow up on delinquent withholding tax returns in a timely manner.

<u>Prior Year Status</u>: The lack of compliance with Section 105(1) of the Income Tax Act, 1989, as amended, was reported as a finding in the Single Audits of RepMar for fiscal years 1995 through 2000.

#### Schedule of Findings and Questioned Costs, Continued Year Ended September 30, 2001

#### Cash and Cash Equivalents

#### <u>Finding No. 2001-3</u>

<u>Criteria</u>: Petty cash requests for replenishment should be supported by appropriate petty cash and bank reconciliations.

<u>Condition</u>: The Ministry of Finance has recorded the following petty cash imprest funds for various overseas embassies as assets of the General Fund:

A/c #	Account Name	Total
18600-100 18700-100 18900-100 19000-100 19100-100 19600-100	Washington Embassy China Embassy Fiji Embassy Tokyo Embassy UN Embassy Taipei Embassy	\$ 50,000 39,000 19,700 100,000 50,000 40,000
		\$ <u>298,700</u>

No petty cash or bank reconciliations were made available with respect to any of these accounts. Additionally, during fiscal year 1999, RepMar closed the China Embassy that maintained a petty cash imprest fund (A/c # 18700-100). This balance is still recorded in the general ledger.

<u>Cause</u>: The cause of the above condition is the lack of formal rules and regulations governing the reconciliation of petty cash imprest accounts.

Effect: The effect of the above condition is inadequate controls over petty cash and bank reconciliations which may result in the misappropriation of RepMar assets by custodians, and the possible misstatement of cash balances pertaining to petty cash imprest accounts.

<u>Recommendation</u>: We recommend that the Secretary of Finance, pursuant to Section 151 of the Financial Management Act, 1990, issue prescribed rules and regulations governing the reconciliation of petty cash imprest accounts by the various overseas embassies.

<u>Prior Year Status</u>: The lack of petty cash and bank reconciliations for petty cash imprest funds was reported as a finding in the Single Audits of RepMar for fiscal years 1993 through 2000.

#### Schedule of Findings and Questioned Costs, Continued Year Ended September 30, 2001

#### Investments

#### Finding No. 2001-4

<u>Criteria</u>: Reconciliations of investment accounts should be performed on a monthly basis and in a timely manner.

Condition: The Ministry of Finance did not reconcile the Nuclear Claims Trust Fund (NCTF) (Fund 614) (A/c # 15000-614, totaling \$68,716,912) investment accounts for the entire fiscal year. As of September 30, 2001, investment balances maintained in the NCTF amounted to \$44,983,706. Audit adjustments were proposed to correct investment balances as of September 30, 2001.

<u>Cause</u>: The cause of the above condition is the lack of receipt of investment statements in order for reconciliations to be performed.

Effect: The effect of the above condition is the possible misstatement of investment balances.

<u>Recommendation</u>: We recommend that the Ministry of Finance ensure that all investment accounts are reconciled on a monthly basis and in a timely manner.

<u>Prior Year Status</u>: The lack of reconciliation of investment accounts of the NCTF was reported as a finding in the Single Audit of RepMar for fiscal year 2000.

#### Schedule of Findings and Questioned Costs, Continued Year Ended September 30, 2001

#### Loans Receivable

#### Finding No. 2001-5

<u>Criteria</u>: Reconciliations of loan receivable accounts should include an evaluation of the collectibility of these amounts.

Condition: The collectibility of the loan receivable account (A/c # 25600-405, totaling \$2,588,787) from Ebje Ruktok/Rukjenlein Fishing Company, Inc. (ERRFC) is uncertain due to the representation of Kwajalein Atoll Development Authority (KADA) that ERRFC has been dissolved and that the loan has been liquidated through the transfer of assets.

Cause: The cause of the above condition is the lack of concurrence over the status of ERRFC.

Effect: The effect of the above condition is the possible misstatement of RepMar loan receivable balances.

<u>Recommendation</u>: We recommend that the Ministry of Finance resolve the issue of repayment of the loan receivable from ERRFC with KADA and establish a revised repayment plan. In the event that a repayment plan is not established, this loan may be deemed uncollectible and thus will be required to be included in the allowance for doubtful debts.

<u>Prior Year Status</u>: The lack of reconciliation of loan receivable accounts was reported as a finding in the Single Audits of RepMar for fiscal years 1997 through 2000.

#### Schedule of Findings and Questioned Costs, Continued Year Ended September 30, 2001

#### **Due From Component Units**

#### Finding No. 2001-6

Criteria: Financial arrangements should be supported by authorized loan agreements.

Condition: As of September 30, 2001, RepMar recorded advances (A/c # 20100-100, totaling \$500,000) to Tobolar Copra Processing Plant, Inc. (TCPPI) based on Cabinet Minute C.M. 154(99). These advances were not supported by a loan agreement that specified terms and conditions. TCPPI is of the opinion that the above amount represents an operating subsidy and that the amount will not be repaid.

<u>Cause</u>: The cause of the above condition is the lack of a loan agreement specifying terms and conditions.

<u>Effect</u>: The effect of the above condition is the possible misstatement of receivable balances; however, the total amount of the advance is reserved for as related assets.

<u>Recommendation</u>: We recommend that RepMar obtain a loan agreement from TCPPI for the advances with an established repayment plan. In the event that a repayment plan is not established, this advance may be deemed uncollectible and thus will be required to be included in the allowance for doubtful accounts.

<u>Prior Year Status</u>: The lack of financial arrangements being supported by authorized loan agreements was reported as a finding in the Single Audits of RepMar for fiscal years 1999 and 2000.

#### Schedule of Findings and Questioned Costs, Continued Year Ended September 30, 2001

#### Advances

#### Finding No. 2001-7

<u>Criteria</u>: Travel advances should be processed through a general ledger asset account dedicated to the processing, recording and summarizing of unliquidated advances made to government employees.

Condition: As of September 30, 2001, a reconciliation of general ledger account balances of travel advances to government employees to a detailed listing of unliquidated travel advances was not made available. This condition was resolved through alternative auditing procedures. The Ministry of Finance is currently processing travel advances through the Accounts Payable (A/P) module of the ADS Profund accounting system. Unliquidated travel advances are recorded as debits within the A/P module. The A/P module includes travel advances relating to pre-fiscal year 1998 that are no longer considered valid by the Ministry of Finance; however, these amounts have not been purged from the ADS Profund accounting system.

Cause: The cause of the above condition is unknown.

Effect: The effect of the above condition is the possible misstatement of RepMar travel advance balances.

<u>Recommendation</u>: We recommend that the Ministry of Finance correctly account for travel advances to government employees. Furthermore, we recommend that the Ministry of Finance review the subsidiary ledgers within the A/P module of the ADS Profund accounting system and delete the pre-fiscal year 1998 balances that are no longer considered valid.

<u>Prior Year Status</u>: The lack of correctly accounting for travel advances was reported as a finding in the Single Audit of RepMar for fiscal year 2000.

# Schedule of Findings and Questioned Costs, Continued Year Ended September 30, 2001

#### Property and Equipment

#### Finding No. 2001-8

<u>Criteria</u>: General fixed assets do not represent financial resources available for expenditure but are items for which financial resources have been used and for which accountability should be maintained.

<u>Condition</u>: The Ministry of Finance has established a General Fixed Assets Account Group containing certain fixed asset acquisitions for fiscal years 1999 through 2001 as well as acquisitions through fiscal year 1988. No inventory of fixed assets has been performed to ensure that all capital assets are correctly recorded in the General Fixed Assets Account Group.

Cause: The cause of the above condition is unknown.

<u>Effect</u>: The effect of the above condition is that RepMar is not presenting general purpose financial statements that account for all items for which resources have been used.

<u>Recommendation</u>: We recommend that the Ministry of Finance perform an inventory of RepMar's fixed assets as a basis for recording all fixed assets in the General Fixed Assets Account Group.

<u>Prior Year Status</u>: The lack of a complete General Fixed Assets Account Group was reported as a finding in the Single Audits of RepMar for fiscal years 1990 through 2000.

#### Schedule of Findings and Questioned Costs, Continued Year Ended September 30, 2001

#### Deferred Revenue

#### Finding No. 2001-9

<u>Criteria</u>: Deferred revenue of RepMar should reflect amounts actually received but not expended.

Condition: As of September 30, 2001, RepMar recorded deferred revenue representing amounts received from federal grantor agencies but not expended in the TTPI Federal and Other Assistance Fund (Fund 350) (A/c # 28200-350, totaling \$1,097,975) that the Federal Programs Office did not reconcile to the detailed federal grant awards.

<u>Cause</u>: The cause of the above condition is the lack of the assignment of staff by the Ministry of Finance to periodically reconcile this account.

<u>Effect</u>: The effect of the above condition is that deferred revenue and corresponding revenues may be misstated within Fund 350.

<u>Recommendation</u>: We recommend that the Ministry of Finance periodically reconcile these accounts to determine the actual amounts received from grantor agencies but not expended.

<u>Prior Year Status</u>: The lack of reconciliation of amounts received from federal grantor agencies was reported as a finding in the Single Audits of RepMar for fiscal years 1995 through 2000.

#### Schedule of Findings and Questioned Costs, Continued Year Ended September 30, 2001

#### **External Financial Reporting**

Finding No. 2001-10

<u>Criteria</u>: Governmental Accounting Standards Board (GASB) Statement No. 14, *The Financial Reporting Entity*, requires that the general purpose financial statements of the reporting entity include component units for which the primary government is either financially accountable for, or for which exclusion would cause the reporting entity's general purpose financial statements to be misleading or incomplete.

<u>Condition</u>: As of September 30, 2001, the following component units were excluded from RepMar's general purpose financial statements:

Governmental Fund Type - Special Revenue Funds Ministry of Education Headstart Program

<u>Fiduciary Fund Type - Expendable Trust Funds</u> Four Atoll Medical Fund Marshall Islands Scholarship, Grant and Loan Board

<u>Component Units - Governmental Funds</u> National Environmental Protection Authority

Component Units - Proprietary Funds
Marshall Islands Development Bank
Marshall Islands Alternative Energy Company, Inc.
Marshall Islands Drydock, Inc.

<u>University and College Fund Type - Higher Education Fund</u> College of the Marshall Islands

<u>Cause</u>: The cause of the above condition is the lack of audited financial statements for the respective entities.

<u>Effect</u>: The effect of the above condition is nonconformity with GASB Statement No. 14 resulting in a qualification in the opinion on the general purpose financial statements of RepMar.

<u>Recommendation</u>: We recommend that RepMar conform with GASB Statement No. 14 by obtaining audited financial statements of the above entities for inclusion within the general purpose financial statements.

<u>Prior Year Status</u>: The lack of including component units' in RepMar's general purpose financial statements was reported as a finding in the Single Audits of RepMar for fiscal years 1998 through 2000.

# Schedule of Findings and Questioned Costs, Continued Year Ended September 30, 2001

#### RepMar Local Noncompliance

#### Finding No. 2001-11

<u>Criteria</u>: Section 2 of the Over-expenditure and Over-obligation of Appropriated Funds Act, 1977, stipulates that no person shall authorize or expend any governmental funds in excess of appropriated amounts except in emergencies and only pursuant to procedures provided by law.

Condition: The Appropriations (Financial Year 2001) Act, 2001, as passed by the Nitijela of RepMar, provided appropriated amounts for fiscal year 2001 from the General Fund of \$29,266,421. No reconciliation of the Appropriations Act, 2001, to budget appropriations recorded in the ADS Profund accounting system was made available by the Ministry of Finance's Budget Office. Furthermore, the following program areas recorded in the ADS Profund accounting system reported expenditures in excess of budget appropriations for the year ended September 30, 2001:

Org#	Program Area		Budgeted Expenditures		Budgetary Expenditures		Over- Expenditure		
OIE II	Trogram rucu		<u> </u>	-	<u> </u>		aponantaro		
1031	Print Shop	\$	-	\$	7,128	\$	7,128		
1032	National Gazette	\$	-	\$	25,551	\$	25,551		
1215	MLSC	\$ \$ \$ \$ \$	29,850	\$	30,000	\$ \$	150		
1216	ADB Counterpart Funding	\$	620,000	\$	984,108	<b>\$</b> \$	364,108		
1221	MWSC Water Billings	\$	-	\$	146,812	\$	146,812		
1223	Range Systems Engineering	\$	100,000	\$	283,838	****	183,838		
1228	Tobolar Subsidy	\$	849,964		1,649,964	\$	800,000		
1256	Prior Year Liabilities	\$	-	\$	95,777	\$	95,777		
1400	Public Defender - Majuro	99999999999	177,978	\$ \$ \$ \$ \$ \$ \$ \$ \$ \$	185,226	\$	7,248		
1710	Public Service Commission	\$	85,715	\$	88,548	\$	2,833		
2063	Youth Adolescent Health	\$	14,209	\$	16,602	\$	2,393		
2068	Preventive Services - Administration	\$	30,962	\$	32,287	\$	1,325		
2155	Support Services	\$	35,555	\$	37,935	\$	2,380		
2340	Agro - Forestry	\$	98,718	\$	114,087	\$	15,369		
2370	Energy Office	\$	23,615	\$	28,779	\$	5,164		
2414	Women in Development	\$	43,823	\$ \$ \$	47,857	\$ \$ \$	4,034		
2418	Sound System - V7AB	\$	-	\$	10	\$	10		
2421	Administration (Electoral)	\$	62,934	\$	69,034	\$	6,100		
2498	Land and Surveys	\$	-	\$	40,527	\$ \$ \$	40,527		
2521	Public Safety - Majuro	\$ \$ \$	983,476	\$	1,223,565	\$	240,089		
2522	Public Safety - Ebeye	\$	224,774	\$ \$	307,504	\$	82,730		
2612	Finance Office - Ebeye	\$	57,619	\$	67,698	\$	10,079		
2622	Revenue Office - Ebeye	\$	68,881	\$ \$	76,618	\$ \$	7,737		
2626	Drug Enforcement Office	\$	-	\$	36,179	\$	36,179		
2630	Procurement and Supply	\$	108,007	\$ \$ \$	129,564	\$ \$ \$	21,557		
2650	ADB Loan # 1513	\$	-	\$	107,184	\$	107,184		
2731	USAKA LNO	\$	91,990		117,782	\$	25,792		
2740	Majuro Immigration	\$ \$ \$	68,070	\$ \$	78,549	\$	10,479		
2750	Washington Office	\$	317,233		349,406	\$	32,173		
2760	Fiji Office	\$	130,260	\$ \$ \$	137,523	\$	7,263		
2770	RMI Beijing Embassy	\$ \$	_	\$	466	\$	466		
2780	Tokyo Embassy	\$	181,030	\$	272,629	\$	91,599		
2813	Mercy K Subsidy	\$	<u>-</u>	\$	90,016	\$	90,016		
2814	Honolulu House Repairs	\$	_	\$	750,373	\$	750,373		
3120	General Membership - Nitijela	\$	<b>878,90</b> 1	\$	931,573	\$ \$	52,672		
3510	Maritime Surveillance Fund	\$	-	\$	63,133	\$	63,133		
4121	General Courts	\$	668,947	\$	692,218	\$	23,271		
4141	Traditional Rights Court	\$	-	\$	84,048	\$	84,048		
7171	Traditional Rights Court	Ψ	_	Ψ	04,040	Ψ	07,070		

#### Schedule of Findings and Questioned Costs, Continued Year Ended September 30, 2001

#### RepMar Local Noncompliance

#### Finding No. 2001-11, Continued

Org#	Program Area	Budgeted Expenditures	Budgetary Expenditures	Over- Expenditure
4818	ADB Loan # 1828	\$ -	\$ 1,486,788	\$ 1,486,788
4819	ADB Loan # 1829	\$ -	\$ 2,589,361	\$ 2,589,361
4911	ADB Loan #s 1218 and 1250	\$ -	\$ 5,509	\$ 5,509
7600	Local Government Fund	\$ -	\$ 176,599	\$ 176,599
7701	Postal Services Fund	\$ -	\$ 87,399	\$ 87,399
7901	CGMA	\$ 372,908	\$ 414,551	\$ 41,643
7902	MOPW Maintenance Fund	\$ -	\$ 32,030	\$ 32,030

<u>Cause</u>: The cause of the above condition is the lack of recording budget reprogrammings approved by the Cabinet of RepMar, and the authorization of expenditures in excess of appropriated amounts.

<u>Effect</u>: The effect of the above condition is noncompliance with Section 2 of the Over-expenditure and Over-obligation of Appropriated Funds Act, 1977.

<u>Recommendation</u>: We recommend that the Ministry of Finance's Budget Office record budget reprogrammings approved by the Cabinet of RepMar. Furthermore, we recommend that the Ministry of Finance only authorize expenditures within appropriated amounts.

<u>Prior Year Status</u>: The lack of compliance with Section 2 of the Over-expenditure and Over-obligation of Appropriated Funds Act, 1977 and the lack of reconciliation of the Appropriation Act to budget appropriations recorded by the Ministry of Finance was reported as a finding in the Single Audit of RepMar for fiscal year 2000.

# Schedule of Findings and Questioned Costs, Continued Year Ended September 30, 2001

#### RepMar Local Noncompliance

#### Finding No. 2001-12

<u>Criteria</u>: Section 4.1 of the subsidiary loan agreements between RepMar and Majuro Water and Sewer Company, Inc. (MWSC) requires that MWSC shall pay to RepMar interest at the rate of 6.64% and 6.9% on the principal sums withdrawn and outstanding on its two subsidiary loan agreements. Furthermore, this interest is payable on May 15 and November 15 in each year for Loan #1 and March 1 and September 1 in each year for Loan #2.

<u>Condition</u>: As of September 30, 2001, MWSC has not made any payments to RepMar for interest on the principal sums withdrawn and outstanding.

Cause: The cause of the above condition is unknown.

<u>Effect</u>: The effect of the above condition is noncompliance with respect to Section 4 of the respective subsidiary loan agreements.

<u>Recommendation</u>: We recommend that RepMar require MWSC to comply with Section 4.1 of the subsidiary loan agreements and establish revised repayment plans. In the event that repayment plans are not established, these loans may be deemed uncollectible and thus will be required to be included in the allowance for doubtful debts.

<u>Prior Year Status</u>: The lack of compliance with Section 4 of the respective subsidiary loan agreements was reported as a finding in the Single Audit of RepMar for fiscal year 2000.

#### Schedule of Findings and Questioned Costs, Continued Year Ended September 30, 2001

#### RepMar Local Noncompliance

#### Finding No. 2001-13

<u>Criteria</u>: Article VIII, Section 11 of the Constitution of the Republic of the Marshall Islands requires that the compensation of the holder of the position of Auditor-General shall be a charge on the General Fund.

<u>Condition</u>: The Appropriations (Financial Year 2001) Act, 2001, as passed by the Nitijela of RepMar, did not include a charge on the General Fund for the salary of the Auditor-General.

Cause: The cause of the above condition is unknown.

<u>Effect</u>: The effect of the above condition is noncompliance with Article VIII, Section 11 of the Constitution of the Republic of the Marshall Islands. The salary of the Auditor-General was charged against the operational budget of the Office of the Auditor-General.

<u>Recommendation</u>: We recommend that the Ministry of Finance comply with Article VIII, Section 11 of the Constitution of the Republic of the Marshall Islands.

<u>Prior Year Status</u>: The lack of compliance with Article VIII, Section 11 of the Constitution was reported as a finding in the Single Audit of RepMar for fiscal year 2000.

#### Schedule of Findings and Questioned Costs, Continued Year Ended September 30, 2001

#### RepMar Local Noncompliance

#### Finding No. 2001-14

<u>Criteria</u>: Section 2(a) of the General Fund Investment Act, 1979, stipulates that public money shall not be deposited with any financial institution that is not a member of the Federal Deposit Insurance Corporation (FDIC) of the United States or the Federal Savings and Loan Insurance Corporation (FSLIC) of the United States.

Condition: As of September 30, 2001, the General Fund of RepMar maintained bank deposits, totaling \$2,846,327, with four financial institutions that were not members of FDIC or FSLIC.

Cause: The cause of the above condition is unknown.

<u>Effect</u>: The effect of the above condition is noncompliance with Section 2(a) of the General Fund Investment Act, 1979.

<u>Recommendation</u>: We recommend that the Ministry of Finance comply with Section 2(a) of the General Fund Investment Act, 1979.

<u>Prior Year Status</u>: The lack of compliance with Section 2(a) of the General Fund Investment Act, 1979, was reported as a finding in the Single Audit of RepMar for fiscal year 2000.

Schedule of Findings and Questioned Costs, Continued Year Ended September 30, 2001

#### Section III - Federal Award Findings and Questioned Costs

#### Procurement and Suspension and Debarment

#### Finding No. 2001-15

Finding No. 2001-13								0	antionad
Program Reason for Questioned Costs								estioned Costs	
U.S. Department of Education / Special Education Improvement / CFDA #84.027	ducation / Special Requirements for Grants and Cooperative Agreements to State and Local Governments, states that for all small purchases for securing services, supplies or other property that do not cost more than \$100,000, price or					eal es, or			
	Condition: Of \$759,148 in non-payroll expenditures of the Special Education Improvement grant, sixty-two non-payroll expenditures, totaling \$428,266, were tested. The following expenditures did not appear to follow appropriate procurement guidelines concerning small purchases less than \$100,000:						ng to		
	Check #	Amount	Check #	<u>Amount</u>	Check #	<u>Amount</u>			
·	192893 192903 193204 193206 193255 193271 193356 193446 193947 194030 194058	\$ 6,782 \$ 3,884 \$ 8,266 \$ 2,607 \$ 7,811 \$ 3,409 \$ 18,870 \$ 41,100 \$ 5,860 \$ 4,855 \$ 5,225	194100 194210 194212 194454 194548 194739 194789 195465 196404 196681 196682	\$ 7,995 \$ 4,475 \$ 18,000 \$ 2,395 \$ 2,943 \$ 19,314 \$ 15,096 \$ 2,768 \$ 3,580 \$ 3,580	196694 197136 197242 197279 197436 197637 199277 199297 199416 199736	\$ 4,180 \$ 13,531 \$ 2,846 \$ 16,200 \$ 21,058 \$ 2,484 \$ 9,812 \$ 9,205 \$ 12,926 \$ 13,416		\$	298,948

Cause: The cause of the above condition is unknown.

Effect: The effect of the above condition is noncompliance with procurement standards as required in the Common Rule.

<u>Recommendation</u>: We recommend that RepMar comply with 34 CFR 80 with respect to the procurement of services, supplies and other equipment.

<u>Prior Year Status</u>: The lack of compliance with procurement standards was reported as a finding in the Single Audit of RepMar for fiscal year 2000.

# Schedule of Findings and Questioned Costs, Continued Year Ended September 30, 2001

# Subrecipient Monitoring

# Finding No. 2001-16

Program	Reason for Questioned Costs	Questioned Costs
U.S. Department of the Interior / Compact of Free Association / CFDA #15.875	Criteria: OMB's "Questions and Answers on the Single Audit provisions of OMB Circular A-128", question number twenty-three states that prime recipients of federal funding are expected to establish a system to assure that audits of subrecipients meet the requirements of Circular A-128 and such a system should include a desk review of each subrecipient report to ensure it conforms to A-128.	
<u>Condition</u> : The following questioned costs of subrecipients remain unresolved for more than six months after issuance of the audit reports.		
	<u>Kwajalein Atoll Development Authority</u> Fiscal Year 2000	955,962
	Rongelap Atoll Local Government Fiscal Years 1995 and 1996	2,400,000
	Utrik Atoll Local Government Fiscal Year 1995	720,000
	Details of the above questioned costs are contained in the separately issued reports of the subrecipients.	
	In addition, A-128/A-133 audits of the following subrecipients have not yet been released for the noted fiscal years.	
	Kili/Bikini Local Government	
	Fiscal Years 1997, 1998, 1999 and 2000	
	Rongelap Atoll Local Government	
	Fiscal Years 1991, 1992, 1998, 1999 and 2000	
	Utrik Atoll Local Government	
	Fiscal Years 1992 and 1994	
	Enewetak/Ujelang Local Government	
	Fiscal Years 1992, 1995, 1996, 1997, 1998, 1999 and 2000	
	Republic of the Marshall Islands Private Industry Council, Inc.	
	Fiscal Year 1998, 1999 and 2000	
	College of the Marshall Islands	
	Fiscal Years 1999 and 2000	
	Due to the unavailability of these reports, the questioned costs relating to this condition cannot presently be determined.	

# Schedule of Findings and Questioned Costs, Continued Year Ended September 30, 2001

# Subrecipient Monitoring

# Finding No. 2001-16, Continued

Program	Reason for Questioned Costs	Questioned Costs
	<u>Cause</u> : The cause of the above condition is the lack of timely resolution of questioned costs by RepMar as the primary recipient of the funding.	
	Effect: The effect of the above condition is the possibility of disallowed costs.	
	<u>Recommendation</u> : We recommend that RepMar establish procedures to ensure timely follow-up of questioned costs for subrecipients.	
	<u>Prior Year Status</u> : Monitoring of subrecipients was reported as a finding in the Single Audits of RepMar for fiscal years 1988 through 2000.	
	<u>Auditee Response and Corrective Action Plan</u> : See attachment to this report.	
	Total Questioned Costs	\$ 4,374,910

#### Schedule of Findings and Questioned Costs, Continued Year Ended September 30, 2001

#### <u>Cash Management - Special Education Improvement</u> CFDA # 84.027

#### Finding No. 2001-17

<u>Criteria</u>: 34 CFR Section 80.21 requires that program costs funded on a reimbursement basis must be paid for by non-federal funds before reimbursement is requested from the Federal Government. When funds are advanced, recipients must follow procedures to minimize the time elapsing between the transfer of funds from U.S. Treasury and disbursement.

<u>Condition</u>: During the year ended September 30, 2001, RepMar made the following drawdowns that appeared to exceed cumulative expenditures incurred:

Drawdown Date	Drawdown Amount	Cumulative <u>Drawdowns</u>	Cumulative Expenditures	Cumulative Drawdowns in Excess of Expenditures		
10/18/00	\$ 48,815	\$ 48,815	\$ -	\$ 48,815		
11/02/00	\$ 116,006	\$ 164,821	\$ -	\$ 164,821		
12/22/00	\$ 233,565	\$ 398,386	\$ -	\$ 398,386		
02/22/01	\$ 309,684	\$ 708,069	\$ 568,100	\$ 139,969		
04/03/01	\$ 560,316	\$ 1,268,386	\$ 727,203	\$ 541,183		
05/30/01	\$ 500,000	\$ 1,768,386	\$ 992,665	\$ 775,721		
09/18/01	\$ 250,000	\$ 2,018,386	\$ 1,396,535	\$ 621,851		
09/30/01	\$ -	\$ 2,018,386	\$ 1,405,709	\$ 612,677		

<u>Cause</u>: The cause of the above condition is the lack of adequate controls to ensure that disbursements are made within a timely manner from the date of the drawdown.

Effect: The effect of the above condition is noncompliance with cash management standards as required in the Common Rule.

<u>Recommendation</u>: We recommend that RepMar comply with cash management standards as required in the Common Rule.

#### Schedule of Findings and Questioned Costs, Continued Year Ended September 30, 2001

Reporting - Headstart Program CFDA # 93.600

Finding No. 2001-18

<u>Criteria</u>: OMB Circular A-133, Audits of States, Local Governments and Non-Profit Organizations and the Uniform Administrative Requirements for Grants and Cooperative Agreements to State and Local Governments (the Common Rule), require that non-Federal entities that expend \$300,000 or more in a year in Federal awards shall have a single or program-specific audit conducted for that year.

<u>Condition</u>: During the year ended September 30, 1999, RepMar transferred the financial reporting responsibility for expenditures under the Headstart Program from the Ministry of Finance to the Ministry of Education. No trial balance was made available from the Ministry of Education in order to determine expenditures incurred under the Headstart Program.

<u>Cause</u>: The cause of the above condition is the lack of obtaining a single or program-specific audit by the Ministry of Education for the Headstart Program.

<u>Effect</u>: The effect of the above condition is noncompliance with OMB Circular A-133 and the Common Rule with respect to audit requirements.

<u>Recommendation</u>: We recommend that RepMar ensure a single or program-specific audit is conducted for expenditures under the Headstart Program.

<u>Prior Year Status</u>: The lack of a single audit by the Ministry of Education for the Headstart Program was reported as a finding in the Single Audits of RepMar for fiscal years 1999 and 2000.

#### Schedule of Findings and Questioned Costs, Continued Year Ended September 30, 2001

#### Reporting - All Federal Programs

Finding No. 2001-19

<u>Criteria</u>: OMB Circular A-133, Audits of States, Local Governments and Non-Profit Organizations and the Uniform Administrative Requirements for Grants and Cooperative Agreements to State and Local Governments (the Common Rule), require the periodic submission of financial status reports (FSR) based upon the financial accounting system (FAS) of the grantee for the period reported on.

<u>Condition</u>: The Office of International Donor Assistance (OIDA), within the Ministry of Finance, did not make available Financial Status Reports (SF-269A) submitted to grantor agencies for fiscal year 2001.

<u>Cause</u>: The cause of the above condition is an inadequate filing system within the OIDA for federal grants.

<u>Effect</u>: The effect of the above condition is the inability to determine the accuracy of FSRs based on the FAS.

<u>Recommendation</u>: We recommend that the OIDA ensure that an adequate filing system is maintained, including the maintenance of FSRs, for all federal awards.

<u>Prior Year Status</u>: The lack of availability of Financial Status Reports was reported as a finding in the Single Audits of RepMar for fiscal years 1998 through 2000.

#### Schedule of Findings and Questioned Costs, Continued Year Ended September 30, 2001

#### Equipment and Real Property Management - All Federal Programs

#### Finding No. 2001-20

<u>Criteria</u>: The Common Rule states that procedures for managing equipment, whether acquired in whole or in part with grant funds, will meet the following requirements:

- a. Property records must be maintained;
- b. A physical inventory of the property must be taken and the results reconciled with the property records at least every two years;
- c. A control system must be developed to ensure adequate safeguards to prevent loss, damage, or theft of the property;
- d. Adequate maintenance procedures must be developed to keep the property in good condition; and
- e. If the grantee or subgrantee is authorized or required to sell the property, proper sales procedures must be established to ensure the highest possible return.

<u>Condition</u>: The Ministry of Finance has established a General Fixed Assets Account Group containing certain fixed asset acquisitions for fiscal years 1999 through 2001 as well as acquisitions through fiscal year 1988. No inventory of fixed assets has been performed to ensure that all capital assets are correctly recorded in the General Fixed Assets Account Group.

Cause: The cause of the above condition is unknown.

Effect: The effect of the above condition is noncompliance with federal property standards as required in the Common Rule.

Recommendation: We recommend that the Ministry of Finance perform an inventory of RepMar's fixed assets as a basis for recording all assets in the General Fixed Assets Account Group and ensure that it is in compliance with applicable federal property rules and regulations.

<u>Prior Year Status</u>: The lack of a complete General Fixed Assets Account Group was reported as a finding in the Single Audits of RepMar for fiscal years 1988 through 2000.

#### Schedule of Findings and Questioned Costs, Continued Year Ended September 30, 2001

Special Tests and Provisions - Compact of Free Association, Title I, Section 103(j) CFDA #15.875

#### Finding No. 2001-21

<u>Criteria</u>: Section 103(j)(2) of the Compact of Free Association states that "at the end of the first year after the effective date of the Compact and at the end of each year thereafter, the providing agency or agencies shall return to the Government of the Marshall Islands any unexpended funds to be returned to the Fund Manager and be made available for future use".

Condition: Pursuant to Article II, Section 1(a) of the Agreement between the Government of the United States and the Government of the Marshall Islands for the Implementation of Section 177 of the Compact of Free Association, \$2,000,000 annually is disbursed to Mercy International Health Services (MIHS) to provide management of specified health services for eligible citizens of the Marshall Islands. As of March 31, 2000, a cumulative total of \$806,846 remains with MIHS, that has not been returned to RepMar to be, in turn, returned to the Fund Manager to be made available for future use. No financial statements were made available reporting the financial activity of MIHS for the eighteen months ended September 30, 2001.

Cause: The cause of the above condition is unknown.

Effect: The effect of the above condition is noncompliance with specific provisions of the Compact of Free Association.

<u>Recommendation</u>: We recommend that RepMar comply with the specific provisions of the Compact of Free Association and request MIHS to return the unexpended funds to RepMar to be returned to the Fund Manager and made available for future use.

<u>Prior Year Status</u>: Noncompliance with specific provisions of the Compact of Free Association was reported as a finding in the Single Audits of RepMar for fiscal years 1995 through 2000.

#### Schedule of Findings and Questioned Costs, Continued Year Ended September 30, 2001

#### Procurement and Suspension and Debarment - All Federal Programs

#### Finding No. 2001-22

<u>Criteria</u>: The Common Rule states that when procuring property and services under a grant, a State will follow the same policies and procedures it uses for procurements from its non-Federal funds.

<u>Condition</u>: While RepMar has passed a comprehensive procurement law, it has not been implemented. Therefore, there are no procurement requirements governing federal procurement outside of those established for federal procurements.

<u>Cause</u>: The cause of the above condition is non-implementation of the procurement law.

Effect: The effect of the above condition is noncompliance with procurement standards as required in the Common Rule.

<u>Recommendation</u>: We recommend that the Ministry of Finance implement the procurement law to be in conformity with the Common Rule.

<u>Prior Year Status</u>: The lack of implementation of the procurement law was reported as a finding in the Single Audits of RepMar for fiscal years 1989 through 2000.

#### Unresolved Prior Year Questioned Costs Year Ended September 30, 2001

#### **Questioned Costs**

The prior year Single Audit report on compliance with laws and regulations noted the following questioned costs and comments that were unresolved at September 30, 2001:

	Questio		
	RepMar_	Subrecipient	Total
Questioned costs of RepMar as previously reported	\$ 1,267,198	\$ 4,726,605	\$ 5,993,803
Less questioned costs resolved in fiscal year 2001: Questioned costs of fiscal year 1997 Single Audit (	1)	(1,451,420)	(1,451,420)
	1,267,198	3,275,185	4,542,383
Questioned costs of fiscal year 2001 Single Audit	298,948	4,075,962	4,374,910
Unresolved questioned costs of RepMar at September 30, 2001	\$ <u>1,566,146</u>	\$ <u>7,351,147</u>	\$ <u>8,917,293</u>

<sup>(1)</sup> OMB Circular A-133, Section .315(b)(4) - questioned costs resolved as RepMar considers these findings are no longer valid as they were reported to federal agencies for in excess of the two year threshold.

#### **Unresolved Findings**

The status of unresolved findings is discussed in the Schedule of Findings and Questioned Costs section of this report (pages 15 through 40).



#### REPUBLIC OF THE MARSHALL ISLANDS MINISTRY OF FINANCE

P.O. BOX D Majuro, Marshall Islands

Corrective Action Plans for Findings and Questioned Costs included in the Independent Auditors' Report on Internal Control and on Compliance for the Year Ended September 30, 2001

#### **Financial Statement Findings Section:**

#### Finding No. 2001-1

The opportunity to make alterations and the occurrence of delays in depositing collections to the bank is attributed to the present arrangement where payments are accepted and receipted in the same office that prepares the assessment, i.e. the Revenue Office, and thereafter, transmitted to the Treasury Office for deposit to the bank.

As a corrective action, the Ministry shall effect the transfer of the task of accepting payments from the Revenue Division to the Treasury Division in Ebeye. This action is intended to do away with the present step of having to prepare a transmittal simply to transfer collections from the Revenue Office to the Treasury. In this manner, there will be no reason for the delay in depositing collections. This is also expected to establish accountability within the Treasury Office alone. The review of cash receipts and deposit slips shall be made the duty of the main Accountant presently heading the Finance Office in Ebeye.

#### Finding No. 2001-2

We accept the findings and below outlines the remedial actions that the Ministry will undertake.

#### For outstanding accounts:

- 1. An inventory of delinquent accounts shall be prepared and notices shall be issued.
- 2. A schedule of payments for such delinquent amounts shall be drawn and effected for collection.
- 3. A referral to the Office of the Attorney-General shall be made in case of failure to comply with payment schedule.

For monitoring individual taxpayer accounts:

The use of a taxpayer's ledger shall be revived. Such ledger shows the status of payment by each taxpayer, by type of tax. It should show the current balances of individual taxpayer accounts. These ledgers shall be maintained together as a separate file, independent from the individual folders of the taxpayers. This will allow the enforcement officer to know, at a glance, the status of the taxpayer. These ledgers shall be examined on the day immediately following the payment due dates established by law. Notices of delinquency shall be issued to taxpayers whose ledgers do not reflect any payment.

Corrective Action Plans to Questioned Costs and Findings included in the Independent Auditors' Report on Internal Control and Compliance for the Year Ended September 30, 2001, Continued Page Two

#### **Financial Statement Findings Section, Continued:**

#### Finding No. 2001-3

We agree with the findings. The Ministry of Finance will formulate and furnish overseas embassies with a set of guidelines not only to ensure uniformity in the reconciliation of petty cash imprest but also to ensure adherence to auditing standards and requirements.

#### Finding No. 2001-4

We agree with the findings. However, it should be noted that the inability of the Ministry of Finance to reconcile on a timely basis its investment accounts was due to the failure of the banks to furnish the Ministry with bank statements on time, if not, none at all. This has been corrected and the Ministry is now regularly receiving bank statements and the Ministry will ensure a periodic reconciliation of its accounts.

#### Finding No. 2001-5

We agree with the findings. The Ministry of Finance will pursue discussions with the Kwajalein Atoll Development Authority. The Ministry will also consult with the Asian Development Bank on the appropriate course of action to take.

#### Finding No. 2001-6

We agree with the findings. The Ministry of Finance is fully aware that the advances made to the Tobolar Copra Processing Plant, Inc. (TCPPI) were effected pursuant to Cabinet Minute C.M. 154(99). The same Cabinet Minute provides that such advances shall be repaid by TCPPI. The decisions laid down in the Cabinet Minute should be deemed binding upon TCPPI. It is further understood that such amounts represented advances from the 2002 subsidy due to TCPPI. The Ministry shall ensure that no release of such subsidy shall be undertaken unless repayment of the advances shall have been complied. The Ministry however agrees that a loan agreement should make the terms of these advances more transparent and clear. The Ministry will communicate the matter to the Cabinet for appropriate action.

#### Finding No. 2001-7

We agree with the system. The Ministry of Finance is however experiencing technical difficulties with the present automated system serving the ADS Profound accounting system. This has resulted in the non-reconciliation of accounts. The Ministry is however, in the process of addressing such difficulties. It has secured external assistance for the establishment of a more reliable financial management information system (FMIS). A need analysis has just been recently completed.

#### Finding No. 2001-8

We agree with the finding. A physical inventory of RepMar's fixed assets has been conducted. However, additional work is necessary to ensure accuracy and reliability of its results. The Ministry has secured a technical assistance for such purpose with the objective of having accurate entries in the General Fixed Assets Account Group.

#### Finding No. 2001-9

We agree with the findings. The Ministry of Finance has already on hand an additional staff who has been tasked solely to work on the reconciliation of the individual federal grant awards with Fund 350.

Corrective Action Plans to Questioned Costs and Findings included in the Independent Auditors' Report on Internal Control and Compliance for the Year Ended September 30, 2001, Continued Page Three

#### **Financial Statement Findings Section, Continued:**

#### Finding No. 2001-10

We agree with the finding. The Ministry however wishes to pursue the matter jointly with the Office of the Auditor-General to ensure compliance.

#### Finding No. 2001-11

We agree with the finding. The Ministry of Finance takes full responsibility over the matter. The Ministry will institute a system for the proper recording of reprogrammed budgetary appropriations. This will also allow the Ministry to monitor its disbursements and keep them within the appropriated levels. The Ministry will also ensure that appropriate budgetary realignments shall first be secured prior to any certification of disbursements. In addition, the Ministry will adhere to the principle of prudence in the management of expenditures.

#### Finding No. 2001-12

We agree with the finding. The Ministry of Finance will act in the interest of RepMar and will initiate a more aggressive collection procedure to ensure compliance by MWSC of its financial obligation towards RepMar.

#### Finding No. 2001-13

We agree with the finding. The Ministry of Finance has already addressed the matter by creating an account in the General Fund for the salary of the Auditor-General.

#### Finding No. 2001-14

We agree with the finding. We have discussed the matter with the concerned banks and we have been given the assurance that they are working their way to securing FDIC membership. The Ministry however will act accordingly after considerable time shall have lapsed and no change has taken place in the status of the banks.

#### Federal Award Findings and Questioned Costs Section:

#### Finding No. 2001-15

We agree with the finding. The Ministry of Education will develop and implement a procurement policy in order to comply with Federal procurement standards.

#### Finding No. 2001-16

We agree with the finding. RepMar will look into the possibility of suspending further releases of funds to subrecipients of federal funding until such time that the prime recipient shall have satisfactorily conducted a review of the questioned costs of such subrecipients.

#### Finding No. 2001-17

We agree with the finding. The Ministry of Finance is currently in the process of reconciling the individual federal grant awards within Fund 350. After such has been reconciled, RepMar should be able to ensure compliance with Federal cash management standards and be in a position to request for reimbursement after program costs have been funded by non-federal funds.

Corrective Action Plans to Questioned Costs and Findings included in the Independent Auditors' Report on Internal Control and Compliance for the Year Ended September 30, 2001, Continued Page Four

#### Federal Award Findings and Questioned Costs Section, Continued:

#### Finding No. 2001-18

We agree with the finding. RepMar will issue the necessary reminder to Ministry of Education to ensure strict observance of the single or program-specified audit rule as it applies to the Headstart Program. RepMar will specifically require the Ministry to make available its financial records pertaining to the Headstart Program in order that audit can be conducted in compliance with OMB Circular A-133.

#### Finding No. 2001-19

We agree with the finding. The Ministry of Finance has already instituted a remedial measure to address this concern by hiring a staff to manage the filing system for federal grant awards under OIDA.

#### Finding No. 2001-20

We agree with the finding. It has been mentioned earlier that the Ministry of Finance has secured a technical assistance to undertake/review the records of all fixed assets of RepMar. Said technical assistance is expected to produce results that will ensure accountability over such fixed assets. The Ministry will also direct its Division of Procurement and Supply to issue the necessary guidelines for the proper handling and maintenance of fixed assets. The Ministry will also ensure that there is adequate budgetary appropriation to cover maintenance requirements.

#### Finding No. 2001-21

We agree with the finding. RepMar will issue the necessary order to MIHS for their unexpended funds to be returned to the Fund Manager. The annual releases to the MIHS will be dependent on its compliance to such order pursuant to the relevant provision of the Compact of Free Association.

#### Finding No. 2001-22

We agree with the finding. The Ministry will draft the necessary rules and regulations to implement the Procurement Law to ensure adherence to the Common Rule.



#### REPUBLIC OF THE MARSHALL ISLANDS MINISTRY OF FINANCE

#### P.O. BOX D Majuro, Marshall Islands

#### Summary Schedule of Prior Audit Findings

Status of all audit findings included in the Schedule of Findings and Questioned Costs for the year ended September 30, 2000:

#### Financial Statement Findings Section:

Finding No. 2000-1 - Corrective action has been taken.

Finding No. 2000-2 - Corrective action has been taken.

Finding No. 2000-3 - Not corrected. See corrective action plan to Finding No. 2001-2.

Finding No. 2000-4 - Corrective action has been taken.

Finding No. 2000-5 - Corrective action has been taken.

Finding No. 2000-6 - Corrective action has been taken.

Finding No. 2000-7 - Corrective action has been taken.

Finding No. 2000-8 - Corrective action has been taken.

Finding No. 2000-9 - Not corrected. See corrective action plan to Finding No. 2001-3.

Finding No. 2000-10 - Corrective action has been taken.

Finding No. 2000-11 - Corrective action has been taken.

Finding No. 2000-12 - Not corrected. See corrective action plan to Finding No. 2001-4.

Finding No. 2000-13 - Not corrected. See corrective action plan to Finding No. 2001-9.

Finding No. 2000-14 - Not corrected. See corrective action plan to Finding No. 2001-5.

Finding No. 2000-15 - Not corrected. See corrective action plan to Finding No. 2001-6.

Finding No. 2000-16 - Not corrected. See corrective action plan to Finding No. 2001-7.

Finding No. 2000-17 - Corrective action has been taken.

Finding No. 2000-18 - Not corrected. See corrective action plan to Finding No. 2001-8.

#### **Financial Statement Findings Section, Continued:**

Finding No. 2000-19 - Corrective action has been taken.

Finding No. 2000-20 - Corrective action has been taken.

Finding No. 2000-21 - Corrective action has been taken.

Finding No. 2000-22 - Corrective action has been taken.

Finding No. 2000-23 - Corrective action has been taken.

Finding No. 2000-24 - Corrective action has been taken.

Finding No. 2000-25 - Corrective action has been taken.

Finding No. 2000-26 - Corrective action has been taken.

Finding No. 2000-27 - Not corrected. See corrective action plan to Finding No. 2001-10.

Finding No. 2000-28 - Corrective action has been taken.

Finding No. 2000-29 - Corrective action has been taken.

Finding No. 2000-30 - Not corrected. See corrective action plan to Finding No. 2001-11.

Finding No. 2000-31 - Corrective action has been taken.

Finding No. 2000-32 - Not corrected. See corrective action plan to Finding No. 2001-12.

Finding No. 2000-33 - Corrective action has been taken.

Finding No. 2000-34 - Corrective action has been taken.

Finding No. 2000-35 - Corrective action has been taken.

Finding No. 2000-36 - Corrective action has been taken.

Finding No. 2000-37 - Not corrected. See corrective action plan to Finding No. 2001-13.

Finding No. 2000-38 - Not corrected. See corrective action plan to Finding No. 2001-14.

#### Federal Award Findings and Questioned Costs Section:

Finding No. 2000-39 - Corrective action has been taken.

Finding No. 2000-40 - Corrective action has been taken.

Finding No. 2000-41 - Corrective action has been taken.

Finding No. 2000-42 - Not corrected. See corrective action plan to Finding No. 2001-15.

Finding No. 2000-43 - Corrective action has been taken.

#### Federal Award Findings and Questioned Costs Section, Continued:

Finding No. 2000-44 - Not corrected. See corrective action plan to Finding No. 2001-16.

Finding No. 2000-45 - Not corrected. See corrective action plan to Finding No. 2001-18.

Finding No. 2000-46 - Not corrected. See corrective action plan to Finding No. 2001-19.

Finding No. 2000-47 - Not corrected. See corrective action plan to Finding No. 2001-20.

Finding No. 2000-48 - Not corrected. See corrective action plan to Finding No. 2001-21.

Finding No. 2000-49 - Not corrected. See corrective action plan to Finding No. 2001-22.

Deloitte & Touche P.O. Sox 500308 Saipan, MP 96950-0308

Tel: (670) 322-7337/0860/0861 Fax: (670) 322-7340 www.dttguam.com

Deloitte Touche Tohmatsu

May 27, 2002

#### CONFIDENTIAL

Honorable Minister Michael Konelios Ministry of Finance Republic of the Marshall Islands Majuro, Marshall Islands 96960

#### **Dear Minister Konelios:**

In planning and performing our audit of the general purpose financial statements of the Republic of the Marshall Islands (RepMar) for the year ended September 30, 2001, on which we have issued our report dated May 27, 2002, which report was qualified due to: 1) our inability to obtain minutes of Board of Directors' meetings for Air Marshall Islands, Inc.; 2) our inability to determine the propriety of fixed assets and fund equity of the General Fixed Assets Account Group; 3) our inability to determine the propriety of deferred revenue of the Governmental Fund Type - Special Revenue Fund; 4) our inability to determine the propriety of accounts payable of the Governmental Fund Type - Capital Projects Fund; 5) our inability to determine the propriety of inventories of the Component Units - Proprietary Funds; 6) our inability to determine the propriety of revenues and expenses of the Kwajalein Atoll Joint Utilities Resources, Inc. and receivables, accounts payable, other liabilities and accruals, and revenues and expenses of the Marshall Islands Marine Resources Authority, Component Units - Proprietary Funds; and 7) the omission of the Ministry of Education Headstart Program from the Governmental Fund Type - Special Revenue Fund, the Four Atoll Medical Fund and the Marshall Islands Scholarship, Grant and Loan Board from the Fiduciary Fund Type - Expendable Trust Fund, the National Environmental Protection Authority from the Component Unit - Governmental Fund, the Marshall Islands Development Bank, the Marshall Islands Alternative Energy Company, Inc. and the Marshall Islands Drydock, Inc. from the Component Units - Proprietary Funds, and the College of the Marshall Islands from the University and College Fund Type - Higher Education Fund, we developed the following recommendations concerning certain matters related to RepMar's internal control and certain observations and recommendations on other accounting, administrative and operating matters. recommendations are summarized below:

#### (1) Payroll

Of ninety-four payroll disbursements from the Ministry of Finance tested, we noted four disbursements (check #s 635065, 653097, 654358 and 660946) that were not supported by timesheets certified by the respective Department supervisors. We recommend that the Payroll Department within the Ministry of Finance ensure that all employee timesheets are certified by Department supervisors to indicate review of hours worked.

Honorable Minister Michael Konelios May 27, 2002 Page Two

#### (2) Payroll

Of ninety-four payroll disbursements from the Ministry of Finance tested, we noted one disbursement (check # 646682 for \$215) for which social security was under-withheld by \$17. We recommend that the Payroll Department within the Ministry of Finance ensure that all statutory withholdings are in accordance with the enabling legislation.

#### (3) Payroll

Of ninety-four employees tested, we noted: (i) two employee personnel files (Employee #s 5487 and 9120) that included Personnel Action Forms (PAFs) that did not support the employees' authorized pay rate; (ii) two employee personnel files (Employee #s 4389 and 9175) that included original PAFs with unauthorized manual alterations; and (iii) one employee personnel file (Employee #7446) that included an original PAF that was not authorized by the Minister of Health and Environment. We recommend that the Ministry of Finance ensure that employee personnel files be updated to include authorized PAFs approved by a majority of the members of the Public Service Commission. This matter was reported as a finding in our Single Audit of RepMar for fiscal year 2000.

#### (4) Disbursements

Of twenty-five nonpayroll disbursements from the Ebeye office of the Ministry of Finance tested, supporting purchase orders for three disbursements (check #s 4091, 4140 and 12146 for \$158, \$814 and \$1,500, respectively) were not made available. Furthermore, check #s 4140 and 12146 were not evidenced by appropriate supporting documentation. We recommend that the Ministry of Finance retain documentation to support all disbursements made. This matter was discussed in our previous letter dated May 18, 2001.

#### (5) Cash

As of September 30, 2001, the Treasury Division within the Ministry of Finance maintained checks on hand, totaling \$132,131, which included checks for \$17,910 that were issued before September 30, 2000. We recommend that the Ministry of Finance establish policies and procedures requiring that checks not collected from the Treasury Division be mailed to the vendors in a timely manner.

#### (6) Cash

As of September 30, 2001, the General account bank reconciliation (G/L A/c # 10000-950) included a reconciling item relating to a double posting error by the bank of check # 165409 (dated June 17, 1997), totaling \$52,728. The Ministry of Finance has not been reimbursed by the bank for this error. We recommend that the Ministry of Finance, through the Office of the Attorney General, follow up with the bank concerning reimbursement of the double posting. In addition, the bank reconciliation included a reconciling item relating to a double payment (check # 197372 for \$27,421) to a vendor. Although the Ministry of Finance has subsequently been reimbursed by the vendor for this double payment, we recommend that the Ministry of Finance establish policies and procedures requiring the monitoring of vendor payments to ensure that vendor invoices are not paid twice. This matter was discussed in our previous letters dated May 9, 2000 and May 18, 2001 and was reported as a finding in our Single Audit of RepMar for fiscal year 1998.

Honorable Minister Michael Konelios May 27, 2002 Page Three

#### (7) Cash

As of September 30, 2001, the Republic of the Marshall Islands Investment Development Fund (Fund 327) recorded a cash balance of \$1,645, representing a bank account (A/c # 800502) with the Bank of Marshall Islands. No bank reconciliation was made available for the entire fiscal year. The bank balance as of September 30, 2001 was \$1,080, with the variance between cash balance and bank balance of \$565 being bank charges due to inactivity in the account. We recommend that the Ministry of Finance close this account in order to minimize further bank charges. This matter was discussed in our previous letter dated May 18, 2001.

#### (8) Cash

As of September 30, 2001, RepMar maintained a bank account, totaling \$130,640, with the Sumitomo Bank, Ltd. There has been no activity in this account since fiscal year 1997. Furthermore, the account is currently earning interest at the rate of 0.5% per annum. We recommend that the Ministry of Finance withdraw these funds and deposit them in a higher yielding account in order to maximize earnings potential. This matter was discussed in our previous letter dated May 18, 2001.

#### (9) Cash

During our testing of bank reconciliations for the month of September 2001, we noted that: (i) the Payroll account bank reconciliation (G/L A/c # 10000-960) indicated an unreconciled variance of \$11,835; (ii) the Ebeye General account bank reconciliation (G/L A/c # 10000-975) included a deposit in transit of \$23,634 that actually represented the double posting of a cash receipt; and (iii) the General account bank reconciliation (G/L A/c # 10000-976) included reconciling items, totaling \$1,482, which represented actual cash shortages on recorded deposits. We recommend that the Ministry of Finance ensure that bank accounts reconcile to the general ledger and that all reconciling items be investigated in a timely manner.

#### (10) Advances

Of fourteen travel advances tested, we noted one advance (TA # 83807A for \$6,320) was fully advanced without twenty percent (20%) being retained as required by RepMar's travel policies. In addition, we noted that the traveler failed to submit the necessary documentation required to liquidate the travel advance. Furthermore, we noted two advances (TA #s 85859A and 3423 for \$3,170 and \$210, respectively) for which the travelers failed to submit the necessary documentation required to liquidate the travel advance. We recommend that the Ministry of Finance adhere to its travel advance policy and follow up on outstanding travel advances. This matter was reported as a finding in our Single Audit of RepMar for fiscal year 2000.

#### (11) Receivables

As of September 30, 2001, the General Fund recorded a receivable (G/L A/c # 27100-100) from the U.S. National Oceanic and Atmospheric Administration (NOAA), totaling \$196,593, which included amounts outstanding in excess of one year of \$70,002 that have not yet been reimbursed. We recommend that the Ministry of Finance monitor the NOAA receivable balance on a periodic basis and follow up with NOAA concerning reimbursement of this receivable in a timely manner.

Honorable Minister Michael Konelios May 27, 2002 Page Four

#### (12) Receivables

As of September 30, 2001, the General Fund recorded a receivable (G/L A/c # 27400-100) from the College of the Marshall Islands, totaling \$123,628, representing payments by RepMar for College employees during fiscal years 1995 and 1996. The Ministry of Finance has not been reimbursed for these payments. We recommend that the Ministry of Finance follow up with the College concerning reimbursement of this receivable, including the possibility of deducting this amount from future appropriations made by the Nitijela. This matter was discussed in our previous letters dated May 9, 2000 and May 18, 2001.

#### (13) Receivables

As of September 30, 2001, the General Fund recorded a receivable (G/L A/c # 28000-100) from the Trust Company of the Marshall Islands, totaling \$458,463, representing RepMar's share of ship registration fees for the quarters ended June 2001 and September 2001. The amount relating to the quarter ended September 2001, totaling \$253,886, was recorded as revenue within the F/A module of the ADS Profund accounting system in fiscal year 2002. Accordingly, the revenue control account (G/L A/c # 90600-100) did not agree with the revenue balance within the F/A module. No explanation was made available as to the cause of this imbalance. An audit adjustment was proposed to record the revenue in the correct accounting period. We recommend that the Ministry of Finance investigate the cause of this imbalance and ensure that revenues are recorded in the correct accounting period within the F/A module of the ADS Profund accounting system.

#### (14) Receivables

As of September 30, 2001, the General Fund recorded a receivable (G/L A/c # 28100-100) from the Section 177 Health Plan, totaling \$93,715, representing payments made by RepMar on behalf of the Section 177 Health Plan not yet reimbursed. This receivable balance included an amount of \$50,622, which related to an unreconciled difference brought forward from prior years, for which no explanation was made available by the Ministry of Finance. We recommend that the Ministry of Finance investigate the nature of this unreconciled balance in a timely manner. This matter was discussed in our previous letter dated May 18, 2001.

#### (15) Receivables

As of September 30, 2001, the General Fund recorded a receivable (G/L A/c # 28500-100) for \$29,888 relating to reimbursable travel expenses. No reconciliation of this account balance was made available. We recommend that the Ministry of Finance ensure that all receivable balances are reconciled on a monthly basis and in a timely manner.

#### (16) External Financial Reporting

As of September 30, 2001, the interfund balances recorded in the Treasury Fund (Fund 950) within the General Fund did not agree with the corresponding balances recorded in the respective individual funds, resulting in an unreconciled credit variance of \$138,733. As this amount was not considered material to the general purpose financial statements, no audit adjustment was proposed. We recommend that the Ministry of Finance reconcile interfund balances recorded in Fund 950 to the corresponding balances recorded in the respective individual funds within the ADS Profund accounting system on a monthly basis. This matter was reported as a finding in our Single Audit of RepMar for fiscal year 2000.

Honorable Minister Michael Konelios May 27, 2002 Page Five

#### (17) External Financial Reporting

As of September 30, 2001, the General Fund (Fund 100) trial balance provided for audit was out of balance by \$337,271. Audit adjustments were proposed to reduce the imbalance to \$115,919. The cause of the imbalance is that the revenue control account (G/L A/c # 90600-100) and expense control account (G/L A/c # 90700-100) balances did not agree with the revenue and expenditure balances within the F/A module of the ADS Profund accounting system. No explanation was made available as to the cause of this imbalance. We recommend that the Ministry of Finance investigate the cause of this imbalance and ensure that revenues and expenditures recorded in the revenue and expense control accounts correspond to amounts recorded within the F/A module of the ADS Profund accounting system. This matter was reported as a finding in our Single Audit of RepMar for fiscal year 2000.

\* \* \* \* \* \* \* \* \* \* \*

We have previously communicated certain matters noted during our audit of the general purpose financial statements of RepMar for the year ended September 30, 2001, which we considered to be reportable conditions, in our report to His Excellency Kessai Note dated May 27, 2002.

This report is intended solely for the information and use of management and others within the Ministry of Finance and is not intended to be and should not be used by anyone other than these specified parties.

We would like to thank the accounting staff and management for their assistance during the course of our audit. Should you have any questions regarding the matters discussed herein, please contact our office at your convenience.

Very truly yours,

Delocte & Touche

# INDEPENDENT AUDITORS' REPORTS ON INTERNAL CONTROL AND ON COMPLIANCE

YEAR ENDED SEPTEMBER 30, 2001

Deloitte & Touche P.O. Box 500308 Saipan, MP 96950-0308

Tel: (670) 322-7337/0860/0861 Fax: (670) 322-7340 www.dttguam.com

# Deloitte Touche Tohmatsu

# INDEPENDENT AUDITORS' REPORT ON COMPLIANCE AND ON INTERNAL CONTROL OVER FINANCIAL REPORTING BASED UPON THE AUDIT PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

His Excellency Kessai Note President Republic of the Marshall Islands:

We have audited the general purpose financial statements of the Republic of the Marshall Islands (RepMar) as of and for the year ended September 30, 2001, and have issued our report thereon dated May 27, 2002, which report was qualified due to: 1) our inability to obtain minutes of Board of Directors' meetings for Air Marshall Islands, Inc.; 2) our inability to determine the propriety of fixed assets and fund equity of the General Fixed Assets Account Group; 3) our inability to determine the propriety of deferred revenue of the Governmental Fund Type - Special Revenue Fund; 4) our inability to determine the propriety of accounts payable of the Kwajalein Atoll Development Authority, a Governmental Fund Type - Capital Projects Fund; 5) our inability to determine the propriety of inventories of Air Marshall Islands, Inc., a Component Unit - Proprietary Fund; 6) our inability to determine the propriety of revenues and expenses of the Kwajalein Atoll Joint Utilities Resources, Inc. and receivables, accounts payable, other liabilities and accruals, and revenues and expenses of the Marshall Islands Marine Resources Authority, Component Units -Proprietary Funds; and 7) the omission of the Ministry of Education Headstart Program from the Governmental Fund Type - Special Revenue Fund, the Four Atoll Medical Fund and the Marshall Islands Scholarship, Grant and Loan Board from the Fiduciary Fund Type - Expendable Trust Fund, the National Environmental Protection Authority from the Component Unit - Governmental Fund, the Marshall Islands Development Bank, the Marshall Islands Alternative Energy Company, Inc. and the Marshall Islands Drydock, Inc. from the Component Units - Proprietary Funds, and the College of the Marshall Islands from the University and College Fund Type - Higher Education Fund. Except as discussed in the preceding sentence, we conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States.

#### Compliance

As part of obtaining reasonable assurance about whether RepMar's general purpose financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grants, noncompliance with which could have a direct and material effect on the determination of general purpose financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed instances of noncompliance that are required to be reported under *Government Auditing Standards* and which are described in the accompanying Schedule of Findings and Questioned Costs (pages 15 through 40) as items 2001-11 and 2001-12, and 2001-14 through 2001-22. We also noted one immaterial instance of noncompliance, which we have reported to management of RepMar and is described in the accompanying Schedule of Findings and Questioned Costs as item 2001-13.

#### Internal Control Over Financial Reporting

In planning and performing our audit, we considered RepMar's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the general purpose financial statements and not to provide assurance on the internal control over financial reporting. However, we noted certain matters involving the internal control over financial reporting and its operation that we consider to be reportable conditions. Reportable conditions involve matters coming to our attention relating to significant deficiencies in the design or operation of the internal control over financial reporting that, in our judgment, could adversely affect RepMar's ability to record, process, summarize, and report financial data consistent with the assertions of management in the general purpose financial statements. Reportable conditions are described in the accompanying Schedule of Findings and Questioned Costs as items 2001-1 through 2001-10.

A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements in amounts that would be material in relation to the general purpose financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be reportable conditions and, accordingly, would not necessarily disclose all reportable conditions that are also considered to be material weaknesses. However, of the reportable conditions described above, we consider items 2001-2, 2001-4, 2001-5, and 2001-8 through 2001-10 to be material weaknesses. We also noted other matters involving the internal control over financial reporting, which we have reported to management of RepMar in a separate letter dated May 27, 2002.

This report is intended solely for the information and use of the management of RepMar, federal awarding agencies, pass-through entities and the cognizant audit and other federal agencies and is not intended to be and should not be used by anyone other than these specified parties.

May 27, 2002

Delate + Touche

Detoitite & Tourthe P.O. Box 500308 Salpan, MP 96950-0308

Tel: (670) 322-7337/0860/0861 Fax: (670) 322-7340 www.dttguam.com

# Deloitte Touche Tohmatsu

INDEPENDENT AUDITORS' REPORT ON COMPLIANCE AND INTERNAL CONTROL OVER COMPLIANCE APPLICABLE TO EACH MAJOR FEDERAL AWARD PROGRAM AND ON THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

His Excellency Kessai Note President Republic of the Marshall Islands:

#### Compliance

We have audited the compliance of the Republic of the Marshall Islands (RepMar) with the types of compliance requirements described in the *U.S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement* that are applicable to each of its major federal programs for the year ended September 30, 2001. RepMar's major federal programs are identified in the summary of auditor's results section of the accompanying Schedule of Findings and Questioned Costs (pages 15 through 40). Compliance with the requirements of laws, regulations, contracts, and grants applicable to each of its major federal programs is the responsibility of RepMar's management. Our responsibility is to express an opinion on RepMar's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States; and OMB Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about RepMar's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination of RepMar's compliance with those requirements.

As described in items 2001-15 through 2001-22 in the accompanying Schedule of Findings and Questioned Costs, RepMar did not comply with requirements regarding cash management, equipment and real property management, procurement and suspension and debarment, reporting, subrecipient monitoring, and special tests and provisions of the Compact of Free Association that are applicable to its major federal programs. Compliance with such requirements is necessary, in our opinion, for RepMar to comply with the requirements applicable to those programs.

In our opinion, except for the noncompliance described in the preceding paragraph, RepMar complied, in all material respects, with the requirements referred to above that are applicable to each of its major federal programs for the year ended September 30, 2001.

#### Internal Control Over Compliance

The management of RepMar is responsible for establishing and maintaining effective internal control over compliance with the requirements of laws, regulations, contracts, and grants applicable to federal programs. In planning and performing our audit, we considered RepMar's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report on internal control over compliance in accordance with OMB Circular A-133.

We noted certain matters involving the internal control over compliance and its operation that we consider to be reportable conditions. Reportable conditions involve matters coming to our attention relating to significant deficiencies in the design or operation of the internal control over compliance that, in our judgment, could adversely affect RepMar's ability to administer a major federal program in accordance with the applicable requirements of laws, regulations, contracts, and grants. Reportable conditions are described in the accompanying Schedule of Findings and Questioned Costs as items 2001-15 through 2001-22.

A material weakness is a condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that noncompliance with the applicable requirements of laws, regulations, contracts, and grants that would be material in relation to a major federal program being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. Our consideration of the internal control over compliance would not necessarily disclose all matters in the internal control that might be reportable conditions and, accordingly, would not necessarily disclose all reportable conditions that are also considered to be material weaknesses. However, we consider the reportable conditions described above to be material weaknesses.

#### Schedule of Expenditures of Federal Awards

We have audited the general purpose financial statements of RepMar as of and for the year ended September 30, 2001, and have issued our report thereon dated May 27, 2002, which report was qualified due to: 1) our inability to obtain minutes of Board of Directors' meetings for Air Marshall Islands, Inc.; 2) our inability to determine the propriety of fixed assets and fund equity of the General Fixed Assets Account Group; 3) our inability to determine the propriety of deferred revenue of the Governmental Fund Type - Special Revenue Fund; 4) our inability to determine the propriety of accounts payable of the Kwajalein Atoll Development Authority, a Governmental Fund Type - Capital Projects Fund; 5) our inability to determine the propriety of inventories of Air Marshall Islands, Inc. a Component Unit - Proprietary Fund; 6) our inability to determine the propriety of revenues and expenses of the Kwajalein Atoll Joint Utilities Resources, Inc. and receivables, accounts payable, other liabilities and accruals, and revenues and expenses of the Marshall Islands Marine Resources Authority, Component Units - Proprietary Funds; and 7) the omission of the Ministry of Education Headstart Program from the Governmental Fund Type -Special Revenue Fund, the Four Atoll Medical Fund and the Marshall Islands Scholarship, Grant and Loan Board from the Fiduciary Fund Type - Expendable Trust Fund, the National Environmental Protection Authority from the Component Unit - Governmental Fund, the Marshall Islands Development Bank, the Marshall Islands Alternative Energy Company, Inc. and the Marshall Islands Drydock, Inc. from the Component Units - Proprietary Funds, and the College of the Marshall Islands from the University and College Fund Type - Higher Education Fund. Our audit was performed for the purpose of forming an opinion on the general purpose financial statements taken as a whole.

The accompanying Schedule of Expenditures of Federal Awards (pages 7 through 11) is presented for purposes of additional analysis as required by OMB Circular A-133 and is not a required part of the general purpose financial statements. This schedule is the responsibility of the management of RepMar. Such information has been subjected to the auditing procedures applied in the audit of the general purpose financial statements and, in our opinion, except for the effects of such adjustments, if any, as might have been determined to be necessary had: 1) the propriety of deferred revenue been determinable; and 2) the expenditures pertaining to the U.S. Department of Health and Human Services Headstart Program been included, is fairly stated, in all material respects, in relation to the general purpose financial statements taken as a whole.

This report is intended solely for the information and use of the management of RepMar, federal awarding agencies, pass-through entities, and the cognizant audit and other federal agencies and is not intended to be and should not be used by anyone other than these specified parties.

May 27, 2002

Deloite & Touche

Schedule of Programs Selected for Audit in Accordance with OMB Circular A-133 Year Ended September 30, 2001

The following list specifies programs selected for detailed compliance testing in accordance with applicable OMB Circular A-133 requirements.

Grantor	CFDA#		Amount of Expenditures
U.S. Department of Education	84.027	Special Education Improvement	\$ <u>1,405,709</u>
U.S. Department of the Interior	15.875	Economic, Social, and Political Development of the Territories and the Freely Associated States: Compact of Free Association: Section 177 Section 211(a) Capital Account Section 213(a) Military Rights Section 214(a) Energy Section 215(a)(1) Communications Section 216(a)(1) Surveillance and Enforcem Section 216(a)(2) Health and Medical Section 216(a)(3) Scholarship Section 217 Inflation Adjustment Section 221(b) Health and Education	5,965,360 13,695,900 1,883,693 2,000,000 182,302
			37,757,188
		Other Direct Assistance	<u>1,337,671</u>
		Total CFDA #15.875	39,094,859
		Total program expenditures tested	\$ <u>40,500,568</u>
		Total federal program expenditures	\$ 65,809,901
		Less: Section 211(a) Current Account Section 217 Inflation Adjustment applicable	(5,404,100)
		to Section 211(a) Current Account Entities that have not satisfied the audit requirements of OMB Circular A-133:	(2,671,600)
		<ul> <li>Republic of the Marshall Islands Private Industry Council, Inc.</li> <li>Four Atoll Programs</li> <li>Marshall Islands Scholarship, Grant and Loan Board</li> </ul>	(1,079,472) (12,250,000) (724,872)
			\$ <u>43,679,857</u>
		% of total federal program expenditures tested	<u>93</u> %

# Schedule of Expenditures of Federal Awards Year Ended September 30, 2001

Grantor/Grant Title CFDA No. or Other Applicable Grant No.	RepMar Org No.	2001 Total Authorization	2001 Receipts	Prior Year Expenditures	2001 Expenditures	Total Program Expenditures	Excess (Deficiency) of Authorization Over (Under) Program Expenditures
U.S. Federal Direct Assistance							
U.S. Department of Agriculture							
CFDA #10.567							
Special Food Assistance Program FY00/01 Rural Fire Prevention	5706/07 5635	\$ 108,346 30,000	\$ 31,045	\$ 43,080 27,718	\$ 52,816 210	\$ 95,896 27,928	\$ 12,450 2,072
Sub-total CFDA #10.567		<u>138,346</u>	31,045	70,798	53,026	123,824	14,522
CFDA #10.664							
Cooperative Forestry Assistance Cooperative Forestry Assistance Cooperative Forestry Assistance	5627 5630/31 5632	13,775 19,450 70,325	19,218	6,433 29,397 24,258	701 2,047	7,134 29,397 26,305	6,641 (9,947) 44,020
Sub-total CFDA #10.664		103,550	19,218	60,088	2,748	62,836	40,714
Total U.S. Department of Agriculture		241,896	50,263	130,886	55,774	186,660	55,236
WA Deserting of Communication							
U.S. Department of Commerce							
CFDA #11.460 Weather Observation Services	0903	290,325	407,162	313,010	312,686	625,696	(335,371)
Total U.S. Department of Commerce	0,05	290,325	407,162	313,010	312,686	625,696	(335,371)
Total O.S. Department of Committee		270,525	107,102	313,010	312,000	023,070	(555,571)
U.S. Department of Education							
CFDA #84.010	541401	227.000		422.250	40.200	472 740	(226.748)
I Secondary Academic	5414/21	237,000	<del>-</del>	433,358	40,390	473,748	(236,748)
CFDA #84.256A School Health Program Freely Associated States Educational	5417	-	-	-	6,834	6,834	(6,834)
Grant Program Freely Associated States Educational	5419	860,855	436,608	655,187	427,655	1,082,842	(221,987)
Grant Program	5420	<del></del>	841,300		60,551	60,551	(60,551)
Sub-total CFDA #84.256A		860,855	1,277,908	655,187	495,040	1,150,227	(289,372)
CFDA #84.276A							
Goals 2000 Educate America Act Goals 2000 Educate America Act	5424/25/26 5526	<u> </u>	11,579 134,024	152,754 152,754	73,845 90,251	226,599 243,005	(226,599) (243,005)
Sub-total CFDA #84.276A			145,603	305,508	164,096	469,604	(469,604)
CFDA #84.027  Education for Children With Disabilities - State Grants	5407/40	1,764,800	1,620,000		1,405,709	1,405,709	359,091
CFDA #84.150							
Pacific Vocational Education Improve-	5 400 MB MB			104 804			
ment Program Pacific Vocational Education Improve-	5409 <i>/</i> 27 <i>/</i> 28	131,840	795	496,736	78,557	575,293	(443,453)
ment Program	5528		26,811		67,056	67,056	(67,056)
Sub-total CFDA #84.150		131,840	27,606	496,736	145,613	642,349	(510,509)
CFDA #84.185							
Byrd Honors Scholarship	5435/36		60,000				
Total U.S. Department of Education		2,994,495	3,131,117	1,890,789	2,250,848	4,141,637	(1,147,142)
U.S. Department of Health and Human Services							
CFDA #93.110							
Ebeye Community Health Center National Leprosy Program FY99 Community Recod MCH Education Brainst	8379 7305	33,955	29,473	27,184	88,167 1,019	88,167 28,203	(88,167) 5,752
Community Based MCH Education Project for Systems Development FY98	6353/54/55	98,364	-	-	16,605	16,605	81,759
Community Based MCH Education Project for Systems Development	6375/76	90,273	_	138,196	(120)	138,076	(47,803)
Community Based MCH Education Project for Systems Development FY99/00	7353/54/55	486,804	-	456,042	(213,960)	242,082	244,722
Community Based MCH Education Project for Systems Development FY00/01	8353/54/55	-	244,722	-	202,837	202,837	(202,837)
Community Based MCH Education Project for Systems Development FY01/02	8453/54/55			_	186,461	186,461	(186,461)
5/50000 20.005-0001 10.002		709,396	274,195	621,422	281,009	902,431	(193,035)
	-	.07,570	2.7,173	V21,122	231,007	702,771	(123,033)

See accompanying notes to schedule of expenditures of federal awards.

# Schedule of Expenditures of Federal Awards, Continued Year Ended September 30, 2001

Grantor/Grant Title CFDA No. or Other Applicable Grant No.	RepMar Org No.	2001 Total Authorization	2001 Receipts	Prior Year Expenditures	2001 Expenditures	Total Program Expenditures	Excess (Deficiency) of Authorization Over (Under) Program Expenditures
U.S. Department of Health and Human Services, C	ontinued						
CFDA #93.110, Continued							
Balance forwarded		709,396	274,195	621,422	281,009	902,431	(193,035)
CISS Project to Enhance Services to							
Pregnant Women FY00 CISS Project to Enhance Services to	7377	50,000	-	4,758	25,800	30,558	19,442
Pregnant Women FY01	7477	50,000	-	-	27,607	27,607	22,393
Majuro SSDI Ebeye SSDI	7375 7376	99,825 99,825	-	38,504 4,284	422 3,175	38,926 7,459	60,899 92,366
Majuro SSDI	8375	99,825	-	-	79,450	79,450	20,375
Ebeye SSDI High School Health Community FY00	8376 7378	99,825 100,000	-	5,204	6,101 28,622	6,101 33,826	93,724 66,174
High School Health Community FY01	7379	100,000			35,543	35,543	64,457
Sub-total CFDA #93.110		1,408,696	274,195	674,172	487,729	1,161,901	246,795
CFDA #93.116							
Tuberculosis and Aids Control Program FY99	7346/47	-	-	35,070	340	35,410	(35,410)
Tuberculosis and Aids Control Program FY01 Tuberculosis and Aids Control Program FY00	7385/86 8346/47	-	-	7,801	30,292 35,041	30,292 42,842	(30,292) (42,842)
Sub-total CFDA #93.116	0340/47			42,871	65,673	108,544	(108,544)
CFDA #93,118			_	12,071	05,015	100,544	(100,544)
HIV Prevention Project FY99	7348/49		_	47,609	3,552	51,161	(51,161)
HIV Prevention Project FY00	8348/49	-	-	7,721	7,162	14,883	(14,883)
HIV Prevention Project FY01	8448/49				32,696	32,696	(32,696)
Sub-total CFDA #93.118				55,330	43,410	98,740	(98,740)
CFDA #93.163	6202	245 157	1.560.000	206 204	02.220	460 604	
Pacific Basin Health Initiative FY99 Pacific Basin Health Initiative FY00/01	6383 6384	245,157	1,568,882	386,394 46,853	83,230 47,182	469,624 94,035	(224,467) (94,035)
Sub-total CFDA #93.163		245,157	1,568,882	433,247	130,412	563,659	(318,502)
CFDA #93.217							
Family Planning Project	6340/41	93,078	-	39,545	600	40,145	52,933
Family Planning Project Family Planning Project FY98	6363/64 7363/64	88,785 89,206	-	155,656 151,611	7,691 21,123	163,347 172,734	(74,562) (83,528)
Family Planning Project FY01	7383/84	-	-	151,011	104,827	104,827	(104,827)
Family Planning Project FY02	7483/84				29,726	29,726	(29,726)
Sub-total CFDA #93.217	-	271,069		346,812	163,967	510,779	(239,710)
CFDA #93.268							
Immunization Program FY98 Immunization Program FY99	6344/45 7344/45	60,566	-	95,366 34,880	65 3,430	95,431 38,310	(34,865)
Immunization Program FY00	8344/45	-	-	36,433	25,177	61,6 <b>1</b> 0	(38,310) (61,610)
Immunization Program FY01 Immunization Program FY02	8350/51 8450	-	-		62,449 6,540	62,449	(62,449)
Sub-total CFDA #93.268	8450	60,566		166,679	97,661	6,540 264,340	(6,540) (203,774)
	-	00,300		100,079	97,001	204,340	(203,774)
CFDA #93.283 EPI Evaluation of Thyroid Disease	5303/07	350,000		410,317	788	411.105	(61.105)
EPI Evaluation of Thyroid Disease	7358	330,000	-	49,811	45,982	411,105 95,793	(61,105) (95,793)
EPI Evaluation of Thyroid Disease	8358		<del>-</del> -		38,486	38,486	(38,486)
Sub-total CFDA #93.283	-	350,000		460,128	85,256	545,384	(195,384)
CFDA #93.938							
State and Local School Health Programs	5412 5437	50,050	100,000	130,557	- 0.752	130,557	(80,507)
State and Local School Health Programs State and Local School Health Programs	5438	50,000 50,000	-	38,054	9,752 26,112	47,806 26,112	2,194 23,888
Sub-total CFDA #93.938	_	150,050	100,000	168,611	35,864	204,475	(54,425)
CFDA #93.959	_						
Substance Abuse Prevention and Treatment							
Program Substance Abuse Properties and Treatment	5320/30/32	216,480	-	351,024	(763)	350,261	(133,781)
Substance Abuse Prevention and Treatment Program	6368/69/70	-	1	119,060	216	119,276	(119,276)
Substance Abuse Prevention and Treatment Program	7368/69/70	_	4,792	259,120	16 600		
· rogram	1,700/03/10	216,480			16,699	275,819	(275,819)
	_	210,400	4,793	729,204	16,152	745,356	(528,876)

See accompanying notes to schedule of expenditures of federal awards.

# Schedule of Expenditures of Federal Awards, Continued Year Ended September 30, 2001

Grantor/Grant Title CFDA No. or Other Applicable Grant No.	RepMar Org No.	2001 Total Authorization	2001 Receipts	Prior Year Expenditures	2001 Expenditures	Total Program Expenditures	Excess (Deficiency) of Authorization Over (Under) Program Expenditures
U.S. Department of Health and Human Services. Co	ontinued			_			
CFDA #93.959, Continued							
Balance forwarded		216,480	4,793	729,204	16,152	745,356	(528,876)
Substance Abuse Prevention and Treatment							
Program	3368/69/70/7		165,211		176,138	176,138	(176,138)
Sub-total CFDA #93.959		216,480	170,004	729,204		921,494	(705,014)
CFDA #93.977							
Sexual Transmitted Disease Control Program Majuro/Ebeye FY99	7342/43		-	163,148	21,300	184,448	(184,448)
Sexual Transmitted Disease Control	7442/42			26.070	20.256		
Program Majuro/Ebeye FY00 Sexual Transmitted Disease Control	7442/43	-	-	26,979	20,256	47,235	(47,235)
Program Majuro/Ebeye FY01	7444/45				44,004	44,004	(44,004)
Sub-total CFDA #93.977		<del>-</del> .		190,127	85,560	275,687	(275,687)
CFDA #93.988							
State-Based Diabetes Program FY00	7366/67 7381/82	-	-	68,298	17,582	85,880	(85,880)
State-Based Diabetes Program FY01 State-Based Diabetes Program FY02	7481/82	-	-	-	39,457 2,832	39,457 2,832	(39,457) (2,832)
Sub-total CFDA #93.988		-		68,298	59,871	128,169	(128,169)
CFDA #93.991							
Preventive Health Services	7310/11	46,346	-	7,560	500	8,060	38,286
Preventive Health Services FY00 Preventive Health Services FY99	320/21/22/23 330/31/32/33	-	42,529 46,924	-	-	-	-
	330/31/32/33	46,346		7,560	500		
Sub-total CFDA #93.991		40,340	89,453			8,060	38,286
CFDA #93.958	7272 F2 F4			52.110	2.525	55.625	(55.625)
Community Mental Health FY00 Community Mental Health FY01	7372 <i>П</i> 3 <i>П</i> 4 371 <i>П</i> 2 <i>П</i> 3 <i>П</i> 4	-	145,167	52,110	3,525 33,600	55,635 33,600	(55,635) (33,600)
Sub-total CFDA #93.958	•		145,167	52,110	37,125	89,235	(89,235)
Total U.S. Department of Health	-						
and Human Services	-	2,748,364	2,347,701	3,395,149	1,485,318	4,880,467	(2,132,103)
Federal Emergency Management Agency							
CFDA #83.544							
Typhoon Axel Public Assistance	5164	1,885,834	1,763	2,562,422		2,562,422	(676,588)
CFDA #83.505							
Seventh Day Adventist and Majuro							
Cooperative School Seawall Project Outer Island Water Resources Palnning	5105/06/07	363,997	166,467	198,080	166,917	364,997	(1,000)
and Development	5108/09/10	99,132	1,380	131,066	427	131,493	(32,361)
State Management 1210-HMGP 001 Disaster Preparedness Improvement FY97	111/12/13/14 5126	50,000	494,519 50,000	13,759 52,481	794,755	808,514 52,481	(808,514) (2,481)
Disaster Preparedness Improvement FY98	5127	50,000	34,630	46,228	-	46,228	3,772
Disaster Preparedness Improvement FY99	5128	50,000	10.229	50,029	1,911	51,940	(1,940)
Disaster Preparedness Improvement FY00 Disaster Preparedness Improvement Grant	5129 5130/31	50,000	19,238 6,481	14,707 37,643	22,996	37,703 37,643	(37,703) 12,357
Disaster Preparedness Improvement Grant FY01	5230		7,783		13,877	13,877	(13,877)
Sub-total CFDA #83.505	_	663,129	780,498	543,993	1,000,883	1,544,876	(881,747)
Total Federal Emergency Management		2542052	#00 Oct	2.104.115			
Agency	-	2,548,963	782,261	3,106,415	1,000,883	4,107,298	(1,558,335)
U.S. Department of Labor							
CFDA #17.249							
School to Work Territorial Development	5460/61/62	50,000	107,532	594,507	204,361	798,868	(748,868)
CFDA #17.250							
Job Training Partnership Act FY01	5213/15/16		413,912	٠.	280,342	280,342	(280,342)
Job Training Partnership Act FY01	5310/11/12	-	304,678		304,678	304,678	(304,678)
Job Training Partnership Act FY00	5210/11/12		494,452	369,245	494,452	863,697	(863,697)
Sub-total CFDA #17.250	_		1,213,042	369,245	1,079,472	1,448,717	(1,448,717)
Total U.S. Department of Labor	_	50,000	1,320,574	963,752	1,283,833	2,247,585	(2,197,585)

See accompanying notes to schedule of expenditures of federal awards.

# Schedule of Expenditures of Federal Awards, Continued Year Ended September 30, 2001

Grantor/Grant Title CFDA No. or Other Applicable Grant No.	RepMar Org No.	2001 Total Authorization	2001 Receipts	Prior Year Expenditures	2001 Expenditures	Total Program Expenditures	Excess (Deficiency) of Authorization Over (Under) Program Expenditures
U.S. Department of the Interior							
CFDA #15.875							
Index/Archive for Nuclear Program Alele Renovation Archaeological Preservation	6130 5115 5124	28,425 - 20,000	38,192 16,536	26,199 19,814	42,067 77,763	68,266 77,763 19,814	(39,841) (77,763) 186
Archaeological Preservation RMI Census	5125 5132	44,000	20,000 44,000	5,208 44,146	226	5,434 44,146	(5,434) (146)
Youth to Youth in Health IGP Marshall Islands High School Motorboat	5374 5403	78,640	13,690 6,100	113,315	13,690	127,005	(48,365)
Ailuk Atoll PIRAAP	5693	-	-	20,000	13,500	33,500	(33,500)
Ejit Reverse Osmosis Unit	5699	-	85,000	-	85,000	85,000	(85,000)
S-I-N Inc.	6131	-	-	-	12,725	12,725	(12,725)
EPA Environmental Standards Conference	6204	88,000	-	135,726	405	136,131	(48,131)
EPA Environmental Standards Conference	6205	-	29,519	23,442	5,838	29,280	(29,280)
Historic Preservation Fund FY 01	6217	-	-	20.5(2	157,738	157,738	(157,738)
Library Services & Technology Act	6226	-	-	29,562	13,128	42,690	(42,690)
Library Services & Technology Act	6227	-	•	105 206	56,378	56,378	(56,378)
Land Survey Grant	6230 6713	•	115,000	105,206	110,044	215,250	(215,250)
Ebeye Hospital Standby Generator	6714	-	115,000 169,416	-	115,000	115,000	(115,000)
Ebeye Road Drainage Rehab Single Audit FY00	6900	622,750	207,021	-	364,085	364,085	258,665
Buddy System	6929	022,730	207,021	-	1,576	1,576	(1,576)
Single Audit FY96	6996	593,978	25,000	966,780	13,000	979,780	(385,802)
Single Audit FY97	6997	593,978	108,500	87,058	74,150	161,208	432,770
Single Audit FY98	6998	527,635	202,164	460,073	77,200	537,273	(9,638)
Single Audit FY99	6999	602,000	470,237	366,079	104,158	470,237	131,763
Total U.S. Department of the Interior		3,199,406	1,550,375	2,402,608	1,337,671	3,740,279	(540,873)
Total U.S. Federal Direct Assistance		\$ 12,073,449	\$ 9,589,453	\$ 12,202,609	\$ 7,727,013	\$ 19,929,622	\$ (7,856,173)
Reconciliation of expenditures to the general purpose finar	icial stateme	ents:					
Expenditures of the TTPI Federal and Other Assistance F	und				\$ 7,414,327		
Reimbursable expenditures recorded in the General Fund	l				312,686		
Total U.S. Federal Direct Assistance					\$ 7,727,013		

The above federal awards have been received in a direct capacity through the grantor agency.

#### Schedule of Expenditures of Federal Awards, Continued Compact of Free Association Funding Year Ended September 30, 2001

	Prior Year Funds Carried Over		2001 Receipts	7	Total Funding Available	_1	2001 Expenditures	_A	September 30, 2001 vailable Funds
Compact of Free Association Funding CFDA #15.875									
General Fund:									
Section 211(a) Current Account Section 217 Current Account	\$ - -	<b>\$</b>	1,144,100 286,000	\$	1,144,100 286,000	\$	1,144,100 286,000	\$	
			1,430,100	_	1,430,100	_	1,430,100		<u> </u>
Special Revenue Fund:									
Section 215(a)(1) Communications	283,502	2	300,000		583,502		182,302		401,200
Section 216(a)(2) Health and Medical	54,416	ó	531,600		586,016		565,179		20,837
Section 216(a)(3) Scholarship	61,810		797,400		859,210		787,695		71,515
Section 221(b) Health and Education	189,526		3,000,000		3,189,526		2,993,259		196,267
Section 214(a) Energy	416	<u> </u>	2,000,000	_	2,000,416		2,000,000	_	416
	589,670	) _	6,629,000		7,218,670		6,528,435		690,235
Capital Projects Funds:									
Section 111(d) Investment Development	472,253	3			472,253				472,253
							_		
Section 211 (a) Capital Account:									
Section 211(a) Capital Account	(592	2)	10,855,910		10,855,318		10,855,900		(582)
Section 211(a) Capital Account (Kwajalein)	-		2,840,000		2,840,000		2,840,000		-
Section 217 Capital Account Section 217 Capital Account (Kwajalein)	366,000		7,722,000 1,590,400		7,722,000 1,956,400		7,722,000		266,000
Section 217 Capital Account (Kwajalem)				_		_	1,590,400		366,000
	365,408	_	23,008,310	_	23,373,718		23,008,300	_	365,418
Section 216(a)(1) Surveillance and									
Enforcement			371,400	_	371,400	_	371,400		
	837,661		23,379,710		24,217,371		23,379,700		837,671
Expendable Trust Funds:									
Kwajalein Atoll Trust Fund:									
Section 211(a) Current Account	-		4,260,000		4,260,000		4,260,000		_
Section 217 Current Account	-		2,385,600		2,385,600		2,385,600		-
Section 213(a) Military Rights	435,938		1,900,000		2,335,938		1,883,693		452,245
	435,938	_	8,545,600		8,981,538		8,529,293		452,245
Total Compact Funds	\$ 1,863,269	\$	39,984,410	\$	41,847,679	\$	39,867,528	\$	1,980,151
Other Compact Funds:									
Four Atoll Programs (Section 177)(A):									
Rongelap Atoll Local Government	\$ -	\$	2,500,000	\$	2,500,000	\$	2,500,000	\$	_
Kili/Bikini Local Government	-		5,000,000		5,000,000		5,000,000		-
Utrik Atoll Local Government	-		1,500,000		1,500,000		1,500,000		-
Enewetak/Ujelang Local Government		_	3,250,000		3,250,000	_	3,250,000	_	
	-		12,250,000		12,250,000		12,250,000		-
Other Section 177 Programs (P)									
Other Section 177 Programs (B): Nuclear Claims Tribunal	399,165		5,763,650		6,162,815		5,965,360		197,455
	399,165		5,763,650		6,162,815		5,965,360		197,455
	\$ 399,165	\$	18,013,650	\$	18,412,815	\$	18,215,360	\$	197,455
		*	20,010,000	-	-0, 2,013	*	- 3,215,550	*	177,133

All federal awards have been received by RepMar directly from the grantor agency except for the following:

<sup>(</sup>A) These funds do not pass through RepMar but go directly to the respective local governments and are reflected as expenditures of the Nuclear Claims Trust Fund.

<sup>(</sup>B) These funds are not administered by RepMar and are reflected as transfers out of the NCTF to the Nuclear Claims Tribunal.

#### Notes to Schedule of Expenditures of Federal Awards Year Ended September 30, 2001

#### (1) Scope of Review

The Republic of the Marshall Islands (RepMar) is a governmental entity governed by its own Constitution. All significant operations of RepMar are included in the scope of the OMB Circular A-133 audit (the "Single Audit"). The U.S. Department of the Interior has been designated as RepMar's cognizant agency for the Single Audit.

#### a. Programs Subject to Single Audit

Schedules of Expenditures of Federal Awards are presented for each Federal program related to the following agencies:

- . U.S. Department of Agriculture
- . U.S. Department of Commerce
- U.S. Department of Education
- . U.S. Department of Health and Human Services
- . U.S. Department of the Interior
- . U.S. Department of Labor
- . Federal Emergency Management Agency

#### (2) Summary of Significant Accounting Policies

#### a. Basis of Accounting

The accompanying Schedule of Expenditures of Federal Awards includes the federal grant activity of RepMar and is presented on the accrual basis of accounting. The information in this schedule is presented in accordance with the requirements of OMB Circular A-133. For federal direct assistance grants, authorizations represent the total allotment or grant award received. For Compact of Free Association programs, authorizations represent total current year allotments plus any prior year excess over program expenditures. All expenses and capital outlays are reported as expenditures.

#### b. Reporting Entity

RepMar, for purposes of the general purpose financial statements, includes all of the funds of the primary government as defined by Governmental Accounting Standards Board (GASB) Statement No. 14, *The Financial Reporting Entity*. The Schedule of Expenditures of Federal Awards excludes the federal awards received by the Kwajalein Atoll Development Authority (KADA) as this entity has separately satisfied the audit requirements of OMB Circular A-133.

Total questioned costs reported for the completed Single Audit of KADA for the year ended September 30, 2001, totaled \$571,126, and cumulative questioned costs of \$1,761,695 were reported in prior years audits. RepMar is considered to have responsibility for these questioned costs and could be liable for these amounts if the questioned costs are not collected from KADA.

#### Notes to Schedule of Expenditures of Federal Awards, Continued Year Ended September 30, 2001

#### (2) Summary of Significant Accounting Policies, Continued

#### b. Reporting Entity, Continued

The following entities have not satisfied audit requirements of OMB Circular A-133:

College of the Marshall Islands Four Atoll Medical Fund Marshall Islands Development Bank Marshall Islands Scholarship, Grant and Loan Board

RepMar is considered to have responsibility for any questioned costs that could result from Single Audits of these entities.

#### c. Subgrantees

Certain program funds are passed through RepMar to subgrantee organizations. The Schedule of Expenditures of Federal Awards does not contain separate schedules disclosing how the subgrantees, outside of RepMar's control, utilized the funds. The following is a summary of program funds that are passed through to subgrantee organizations:

Grantor/Grant Title CFDA No.	Subgrantee	2001 Amount of Pass-through
U.S. Department of Labor CFDA #17.250		
Job Training Partnership Act	Republic of the Marshall Islands Private Industry Council, Inc.	\$ 1,079,472
U.S. Department of the Interior CFDA #15.875		
Compact of Free Association Title II, Article I, Section 216(a)(3)	Marshall Islands Scholarship, Grant and Loan Board	\$ 724,872
U.S. Department of the Interior CFDA #15.875		
Historic Preservation	Alele, Inc.	\$ 157,738
Compact of Free Association Title I, Article VII, Section 177	Kili-Bikini Local Government	\$ 5,000,000
Compact of Free Association, Title I, Article VII, Section 177	Enewetak/Ujelang Local Government	\$ 3,25 <b>0,</b> 000

#### Notes to Schedule of Expenditures of Federal Awards, Continued Year Ended September 30, 2001

### (2) Summary of Significant Accounting Policies, Continued

#### c. Subgrantees, Continued

Grantor/Grant Title CFDA No.	Subgrantee	2001 Amount of Pass-through
Compact of Free Association, Title I, Article VII, Section 177	Rongelap Atoll Local Government	\$ 2,500,000
Compact of Free Association, Title I, Article VII, Section 177	Utrik Atoll Local Government	\$ 1,500,000
Compact of Free Association, Title II, Article I, Section 211 (a)	Kwajalein Atoll Development Authority	\$ 4,430,400

The following entities have not satisfied audit requirements of OMB Circular A-133:

Alele, Inc.
Enewetak/Ujelang Local Government
Kili-Bikini Local Government
Republic of the Marshall Islands Private Industry Council, Inc.
Rongelap Atoll Local Government

#### d. Indirect Cost Allocation

RepMar has not entered into an approved indirect cost negotiation agreement covering fiscal year 2001. RepMar did not charge federal programs for indirect costs during fiscal year 2001.

#### Schedule of Findings and Questioned Costs Year Ended September 30, 2001

#### Section I - Summary of Auditor's Results

- 1. The Independent Auditors' Report on the general purpose financial statements expressed a qualified opinion.
- 2. Reportable conditions in internal control over financial reporting were identified, some of which are considered to be material weaknesses.
- 3. Instances of noncompliance considered material to the general purpose financial statements were disclosed by the audit.
- 4. Reportable conditions in internal control over compliance with requirements applicable to major federal award programs were identified, some of which are considered to be material weaknesses.
- 5. The Independent Auditors' Report on compliance with requirements applicable to major federal award programs expressed a qualified opinion.
- 6. The audit disclosed findings required to be reported by OMB Circular A-133.
- 7. RepMar's major programs were as follows:

Name of Federal Program	CFDA Number
Special Education Improvement Economic, Social and Political Development of the	84.027
Territories and the Freely Associated States	15.875

- 8. A threshold of \$1,310,395 was used to distinguish between Type A and Type B programs as those terms are defined in OMB Circular A-133.
- 9. RepMar did not qualify as a low-risk auditee as that term is defined in OMB Circular A-133.

#### **Section II - Financial Statement Findings**

Reference Number	Findings	Refer Page #
2001-1 - 2	Revenue/Receipts	17 - 18
2001-3	Cash and Cash Equivalents	19
2001-4	Investments	20
2001-5	Loans Receivable	21
2001-6	Due from Component Units	22
2001-7	Advances	23
2001-8	Property and Equipment	24
2001-9	Deferred Revenue	25
2001-10	External Financial Reporting	26
2001-11 - 14	RepMar Local Noncompliance	27 - 31

# Schedule of Findings and Questioned Costs, Continued Year Ended September 30, 2001

# **Section III - Federal Award Findings and Questioned Costs**

Reference Number	Findings	•	estioned Costs	Refer Page #
2001-15	Procurement and Suspension and Debarment	\$	298,948	32
2001-16	Subrecipient Monitoring	\$ 4,	075,962	33 - 34
2001-17	Cash Management	\$	-	35
2001-18 - 19	Reporting	\$	-	36 - 37
2001-20	Equipment and Real Property Management	\$	-	38
2001-21	Special Tests and Provisions of the Compact			
	of Free Association	\$	-	39
2001-22	Procurement and Suspension and Debarment	\$	-	40

#### Schedule of Findings and Questioned Costs, Continued Year Ended September 30, 2001

#### **Section II - Financial Statement Findings**

#### Revenue/Receipts

Finding No. 2001-1

<u>Criteria</u>: Cash receipts should be properly prepared without alterations and should be deposited to the bank in a timely manner.

<u>Condition</u>: Of twenty-five cash receipts for the Ebeye Office of the Division of Revenue and Taxation tested, we noted numerous manual alterations to cash receipt copies, transmittal forms and deposit slips. Furthermore, we noted that eight receipts were deposited to the bank five days after date of receipt and that two receipts were deposited to the bank twelve days after date of receipt.

<u>Cause</u>: The cause of the above condition is the lack of adherence to established policies and procedures requiring the independent review of cash receipts and deposits.

Effect: The effect of the above condition is the possible misappropriation of cash receipts.

<u>Recommendation</u>: We recommend that the Ministry of Finance adhere to established policies and procedures requiring the independent review of cash receipts and deposits.

# Schedule of Findings and Questioned Costs, Continued Year Ended September 30, 2001

#### Revenue/Receipts

### Finding No. 2001-2

<u>Criteria</u>: Section 105(1) of the Income Tax Act, 1989, as amended, states that "the employer shall, once every four (4) weeks or thirteen (13) times per year, pay the taxes withheld under Section 104 of this chapter. The employer shall, along with the taxes, within (2) weeks following the preceding four (4) week period make a full, true and correct return showing all wages and salaries paid by the employer to the employees during the preceding four week period and showing the tax due and withheld thereon as provided in Section 104 of this Chapter".

Condition: Of twenty-five businesses tested, we noted the following exceptions:

- 1) Two businesses (Customer #s 10321 and 10376) did not file withholding tax returns for the whole of fiscal year 2001;
- 2) Two businesses (Customer #s 10833 and 11075) did not file withholding tax returns for portions of fiscal year 2001; and
- 3) Three businesses (Customer #s 3802, 10477 and 10860) did not pay penalties and interest assessed on withholding tax returns filed after the deadline.

<u>Cause</u>: The cause of the above condition is the lack of compliance by businesses in filing withholding tax returns.

<u>Effect</u>: The effect of the above condition is that withholding tax returns have not been paid by these businesses.

<u>Recommendation</u>: We recommend that the Ministry of Finance ensure that the Division of Revenue and Taxation follow up on delinquent withholding tax returns in a timely manner.

<u>Prior Year Status</u>: The lack of compliance with Section 105(1) of the Income Tax Act, 1989, as amended, was reported as a finding in the Single Audits of RepMar for fiscal years 1995 through 2000.

# Schedule of Findings and Questioned Costs, Continued Year Ended September 30, 2001

### Cash and Cash Equivalents

### Finding No. 2001-3

<u>Criteria</u>: Petty cash requests for replenishment should be supported by appropriate petty cash and bank reconciliations.

<u>Condition</u>: The Ministry of Finance has recorded the following petty cash imprest funds for various overseas embassies as assets of the General Fund:

A/c #	Account Name	Total
18600-100 18700-100 18900-100 19000-100 19100-100 19600-100	Washington Embassy China Embassy Fiji Embassy Tokyo Embassy UN Embassy Taipei Embassy	\$ 50,000 39,000 19,700 100,000 50,000 40,000
		\$ <u>298,700</u>

No petty cash or bank reconciliations were made available with respect to any of these accounts. Additionally, during fiscal year 1999, RepMar closed the China Embassy that maintained a petty cash imprest fund (A/c # 18700-100). This balance is still recorded in the general ledger.

<u>Cause</u>: The cause of the above condition is the lack of formal rules and regulations governing the reconciliation of petty cash imprest accounts.

<u>Effect</u>: The effect of the above condition is inadequate controls over petty cash and bank reconciliations which may result in the misappropriation of RepMar assets by custodians, and the possible misstatement of cash balances pertaining to petty cash imprest accounts.

<u>Recommendation</u>: We recommend that the Secretary of Finance, pursuant to Section 151 of the Financial Management Act, 1990, issue prescribed rules and regulations governing the reconciliation of petty cash imprest accounts by the various overseas embassies.

<u>Prior Year Status</u>: The lack of petty cash and bank reconciliations for petty cash imprest funds was reported as a finding in the Single Audits of RepMar for fiscal years 1993 through 2000.

# Schedule of Findings and Questioned Costs, Continued Year Ended September 30, 2001

#### Investments

#### Finding No. 2001-4

<u>Criteria</u>: Reconciliations of investment accounts should be performed on a monthly basis and in a timely manner.

Condition: The Ministry of Finance did not reconcile the Nuclear Claims Trust Fund (NCTF) (Fund 614) (A/c # 15000-614, totaling \$68,716,912) investment accounts for the entire fiscal year. As of September 30, 2001, investment balances maintained in the NCTF amounted to \$44,983,706. Audit adjustments were proposed to correct investment balances as of September 30, 2001.

<u>Cause</u>: The cause of the above condition is the lack of receipt of investment statements in order for reconciliations to be performed.

Effect: The effect of the above condition is the possible misstatement of investment balances.

<u>Recommendation</u>: We recommend that the Ministry of Finance ensure that all investment accounts are reconciled on a monthly basis and in a timely manner.

<u>Prior Year Status</u>: The lack of reconciliation of investment accounts of the NCTF was reported as a finding in the Single Audit of RepMar for fiscal year 2000.

# Schedule of Findings and Questioned Costs, Continued Year Ended September 30, 2001

#### Loans Receivable

#### Finding No. 2001-5

<u>Criteria</u>: Reconciliations of loan receivable accounts should include an evaluation of the collectibility of these amounts.

Condition: The collectibility of the loan receivable account (A/c # 25600-405, totaling \$2,588,787) from Ebje Ruktok/Rukjenlein Fishing Company, Inc. (ERRFC) is uncertain due to the representation of Kwajalein Atoll Development Authority (KADA) that ERRFC has been dissolved and that the loan has been liquidated through the transfer of assets.

Cause: The cause of the above condition is the lack of concurrence over the status of ERRFC.

Effect: The effect of the above condition is the possible misstatement of RepMar loan receivable balances.

Recommendation: We recommend that the Ministry of Finance resolve the issue of repayment of the loan receivable from ERRFC with KADA and establish a revised repayment plan. In the event that a repayment plan is not established, this loan may be deemed uncollectible and thus will be required to be included in the allowance for doubtful debts.

<u>Prior Year Status</u>: The lack of reconciliation of loan receivable accounts was reported as a finding in the Single Audits of RepMar for fiscal years 1997 through 2000.

# Schedule of Findings and Questioned Costs, Continued Year Ended September 30, 2001

### Due From Component Units

Finding No. 2001-6

Criteria: Financial arrangements should be supported by authorized loan agreements.

Condition: As of September 30, 2001, RepMar recorded advances (A/c # 20100-100, totaling \$500,000) to Tobolar Copra Processing Plant, Inc. (TCPPI) based on Cabinet Minute C.M. 154(99). These advances were not supported by a loan agreement that specified terms and conditions. TCPPI is of the opinion that the above amount represents an operating subsidy and that the amount will not be repaid.

<u>Cause</u>: The cause of the above condition is the lack of a loan agreement specifying terms and conditions.

<u>Effect</u>: The effect of the above condition is the possible misstatement of receivable balances; however, the total amount of the advance is reserved for as related assets.

Recommendation: We recommend that RepMar obtain a loan agreement from TCPPI for the advances with an established repayment plan. In the event that a repayment plan is not established, this advance may be deemed uncollectible and thus will be required to be included in the allowance for doubtful accounts.

<u>Prior Year Status</u>: The lack of financial arrangements being supported by authorized loan agreements was reported as a finding in the Single Audits of RepMar for fiscal years 1999 and 2000.

# Schedule of Findings and Questioned Costs, Continued Year Ended September 30, 2001

#### Advances

#### Finding No. 2001-7

<u>Criteria</u>: Travel advances should be processed through a general ledger asset account dedicated to the processing, recording and summarizing of unliquidated advances made to government employees.

Condition: As of September 30, 2001, a reconciliation of general ledger account balances of travel advances to government employees to a detailed listing of unliquidated travel advances was not made available. This condition was resolved through alternative auditing procedures. The Ministry of Finance is currently processing travel advances through the Accounts Payable (A/P) module of the ADS Profund accounting system. Unliquidated travel advances are recorded as debits within the A/P module. The A/P module includes travel advances relating to pre-fiscal year 1998 that are no longer considered valid by the Ministry of Finance; however, these amounts have not been purged from the ADS Profund accounting system.

Cause: The cause of the above condition is unknown.

<u>Effect</u>: The effect of the above condition is the possible misstatement of RepMar travel advance balances.

Recommendation: We recommend that the Ministry of Finance correctly account for travel advances to government employees. Furthermore, we recommend that the Ministry of Finance review the subsidiary ledgers within the A/P module of the ADS Profund accounting system and delete the pre-fiscal year 1998 balances that are no longer considered valid.

<u>Prior Year Status</u>: The lack of correctly accounting for travel advances was reported as a finding in the Single Audit of RepMar for fiscal year 2000.

# Schedule of Findings and Questioned Costs, Continued Year Ended September 30, 2001

### Property and Equipment

#### Finding No. 2001-8

<u>Criteria</u>: General fixed assets do not represent financial resources available for expenditure but are items for which financial resources have been used and for which accountability should be maintained.

Condition: The Ministry of Finance has established a General Fixed Assets Account Group containing certain fixed asset acquisitions for fiscal years 1999 through 2001 as well as acquisitions through fiscal year 1988. No inventory of fixed assets has been performed to ensure that all capital assets are correctly recorded in the General Fixed Assets Account Group.

Cause: The cause of the above condition is unknown.

<u>Effect</u>: The effect of the above condition is that RepMar is not presenting general purpose financial statements that account for all items for which resources have been used.

<u>Recommendation</u>: We recommend that the Ministry of Finance perform an inventory of RepMar's fixed assets as a basis for recording all fixed assets in the General Fixed Assets Account Group.

<u>Prior Year Status</u>: The lack of a complete General Fixed Assets Account Group was reported as a finding in the Single Audits of RepMar for fiscal years 1990 through 2000.

# Schedule of Findings and Questioned Costs, Continued Year Ended September 30, 2001

#### Deferred Revenue

#### Finding No. 2001-9

<u>Criteria</u>: Deferred revenue of RepMar should reflect amounts actually received but not expended.

Condition: As of September 30, 2001, RepMar recorded deferred revenue representing amounts received from federal grantor agencies but not expended in the TTPI Federal and Other Assistance Fund (Fund 350) (A/c # 28200-350, totaling \$1,097,975) that the Federal Programs Office did not reconcile to the detailed federal grant awards.

<u>Cause</u>: The cause of the above condition is the lack of the assignment of staff by the Ministry of Finance to periodically reconcile this account.

<u>Effect</u>: The effect of the above condition is that deferred revenue and corresponding revenues may be misstated within Fund 350.

<u>Recommendation</u>: We recommend that the Ministry of Finance periodically reconcile these accounts to determine the actual amounts received from grantor agencies but not expended.

<u>Prior Year Status</u>: The lack of reconciliation of amounts received from federal grantor agencies was reported as a finding in the Single Audits of RepMar for fiscal years 1995 through 2000.

# Schedule of Findings and Questioned Costs, Continued Year Ended September 30, 2001

#### **External Financial Reporting**

#### Finding No. 2001-10

<u>Criteria</u>: Governmental Accounting Standards Board (GASB) Statement No. 14, *The Financial Reporting Entity*, requires that the general purpose financial statements of the reporting entity include component units for which the primary government is either financially accountable for, or for which exclusion would cause the reporting entity's general purpose financial statements to be misleading or incomplete.

<u>Condition</u>: As of September 30, 2001, the following component units were excluded from RepMar's general purpose financial statements:

<u>Governmental Fund Type - Special Revenue Funds</u> Ministry of Education Headstart Program

<u>Fiduciary Fund Type - Expendable Trust Funds</u> Four Atoll Medical Fund Marshall Islands Scholarship, Grant and Loan Board

<u>Component Units - Governmental Funds</u> National Environmental Protection Authority

Component Units - Proprietary Funds
Marshall Islands Development Bank
Marshall Islands Alternative Energy Company, Inc.
Marshall Islands Drydock, Inc.

<u>University and College Fund Type - Higher Education Fund</u> College of the Marshall Islands

<u>Cause</u>: The cause of the above condition is the lack of audited financial statements for the respective entities.

<u>Effect</u>: The effect of the above condition is nonconformity with GASB Statement No. 14 resulting in a qualification in the opinion on the general purpose financial statements of RepMar.

<u>Recommendation</u>: We recommend that RepMar conform with GASB Statement No. 14 by obtaining audited financial statements of the above entities for inclusion within the general purpose financial statements.

<u>Prior Year Status</u>: The lack of including component units' in RepMar's general purpose financial statements was reported as a finding in the Single Audits of RepMar for fiscal years 1998 through 2000.

# Schedule of Findings and Questioned Costs, Continued Year Ended September 30, 2001

# RepMar Local Noncompliance

#### Finding No. 2001-11

<u>Criteria</u>: Section 2 of the Over-expenditure and Over-obligation of Appropriated Funds Act, 1977, stipulates that no person shall authorize or expend any governmental funds in excess of appropriated amounts except in emergencies and only pursuant to procedures provided by law.

Condition: The Appropriations (Financial Year 2001) Act, 2001, as passed by the Nitijela of RepMar, provided appropriated amounts for fiscal year 2001 from the General Fund of \$29,266,421. No reconciliation of the Appropriations Act, 2001, to budget appropriations recorded in the ADS Profund accounting system was made available by the Ministry of Finance's Budget Office. Furthermore, the following program areas recorded in the ADS Profund accounting system reported expenditures in excess of budget appropriations for the year ended September 30, 2001:

Org#	Program Area	. <u>I</u>	Budgeted Expenditures	Ē	Budgetary Expenditures	<u>E</u> :	Over- xpenditure
1031	Print Shop	\$ \$ \$	-	\$ \$	7,128	\$ \$ \$	7,128
1032	National Gazette	<b>\$</b>	29,850	<b>\$</b>	25,551	Φ. Φ	25,551 150
1215	MLSC	ф Ф		\$	30,000	Φ. Φ	
1216	ADB Counterpart Funding	Φ	620,000	\$ \$	984,108 146,812	\$ \$	364,108 146,812
1221 1223	MWSC Water Billings	\$	100,000	\$ \$		φ Φ	
	Range Systems Engineering	\$ \$			283,838	\$ \$	183,838
1228 1256	Tobolar Subsidy	\$	849,964		1,649,964 95,777	đ.	800,000 95,777
	Prior Year Liabilities	D.	- 177,978	\$	185,226	Φ.	7,248
1400 1710	Public Defender - Majuro Public Service Commission	\$ \$	85,715	\$ \$	88,548	Φ.	2,833
	Youth Adolescent Health	\$	14,209	Φ	16,602	₽ P	2,393
2063 2068		Φ	30,962	Φ	32,287	₽ D	1,325
2155	Preventive Services - Administration	Φ Φ	35,555	\$ \$ \$	37,935	₽ D	2,380
2340	Support Services Agro - Forestry	Φ	98,718	Φ Φ	114,087	Φ.	15,369
2340		Φ	23,615	Φ.	28,779	φ Φ	
2414	Energy Office Women in Development	\$ \$ \$ \$	43,823	\$ \$ \$	47,857	\$\$\$\$\$\$\$\$\$\$\$\$\$	5,164 4,034
2414	Sound System - V7AB	Φ Φ	43,623	Φ	10	\$	10
2418		\$ \$	62,934	\$	69,034	\$	6,100
2421	Administration (Electoral)	Φ	02,934	\$	40,527	\$	40,527
	Land and Surveys	\$ \$ \$	983,476		1,223,565	\$	240.020
2521 2522	Public Safety - Majuro	Φ.	224,774	\$	307,504	\$	240,089
	Public Safety - Ebeye	Φ.		Φ.		\$	82,730
2612	Finance Office - Ebeye	\$ \$	57,619	\$ \$	67,698	\$ \$	10,079
2622	Revenue Office - Ebeye	Φ.	68,881	\$	76,618	\$ \$	7,737
2626	Drug Enforcement Office	\$ \$	100.007	\$	36,179	D.	36,179
2630	Procurement and Supply	•	108,007	\$	129,564	\$ \$	21,557
2650	ADB Loan # 1513	\$	01.000	•	107,184	2	107,184
2731	USAKA LNO	\$	91,990	\$	117,782	\$	25,792
2740	Majuro Immigration	\$	68,070	\$	78,549	\$	10,479
2750	Washington Office	\$	317,233	\$	349,406	\$	32,173
2760	Fiji Office	\$	130,260	\$	137,523	\$	7,263
2770	RMI Beijing Embassy	\$	-	\$	466	\$ \$ \$	466
2780	Tokyo Embassy	\$	181,030	\$	272,629	\$	91,599
2813	Mercy K Subsidy	\$	-	\$	90,016	\$	90,016
2814	Honolulu House Repairs	\$	-	\$	750,373	\$ \$	750,373
3120	General Membership - Nitijela	\$	878,901	\$	931,573	\$	52,672
3510	Maritime Surveillance Fund	\$	-	\$	63,133	\$	63,133
4121	General Courts	\$	668,947	\$	692,218	\$	23,271
4141	Traditional Rights Court	\$	-	\$	84,048	\$	84,048

### Schedule of Findings and Questioned Costs, Continued Year Ended September 30, 2001

# RepMar Local Noncompliance

### Finding No. 2001-11, Continued

Org#	Program Area	Budgeted Expenditures	Budgetary Expenditures	Over- Expenditure
4818	ADB Loan # 1828	\$ -	\$ 1,486,788	\$ 1,486,788
4819	ADB Loan # 1829	\$ -	\$ 2,589,361	\$ 2,589,361
4911	ADB Loan #s 1218 and 1250	\$ -	\$ 5,509	\$ 5,509
7600	Local Government Fund	\$ -	\$ 176,599	\$ 176,599
7701	Postal Services Fund	\$ -	\$ 87,399	\$ 87,399
7901	CGMA	\$ 372,908	\$ 414,551	\$ 41,643
7902	MOPW Maintenance Fund	\$ -	\$ 32,030	\$ 32,030

<u>Cause</u>: The cause of the above condition is the lack of recording budget reprogrammings approved by the Cabinet of RepMar, and the authorization of expenditures in excess of appropriated amounts.

<u>Effect</u>: The effect of the above condition is noncompliance with Section 2 of the Over-expenditure and Over-obligation of Appropriated Funds Act, 1977.

<u>Recommendation</u>: We recommend that the Ministry of Finance's Budget Office record budget reprogrammings approved by the Cabinet of RepMar. Furthermore, we recommend that the Ministry of Finance only authorize expenditures within appropriated amounts.

<u>Prior Year Status</u>: The lack of compliance with Section 2 of the Over-expenditure and Over-obligation of Appropriated Funds Act, 1977 and the lack of reconciliation of the Appropriation Act to budget appropriations recorded by the Ministry of Finance was reported as a finding in the Single Audit of RepMar for fiscal year 2000.

# Schedule of Findings and Questioned Costs, Continued Year Ended September 30, 2001

#### RepMar Local Noncompliance

# Finding No. 2001-12

<u>Criteria</u>: Section 4.1 of the subsidiary loan agreements between RepMar and Majuro Water and Sewer Company, Inc. (MWSC) requires that MWSC shall pay to RepMar interest at the rate of 6.64% and 6.9% on the principal sums withdrawn and outstanding on its two subsidiary loan agreements. Furthermore, this interest is payable on May 15 and November 15 in each year for Loan #1 and March 1 and September 1 in each year for Loan #2.

<u>Condition</u>: As of September 30, 2001, MWSC has not made any payments to RepMar for interest on the principal sums withdrawn and outstanding.

Cause: The cause of the above condition is unknown.

<u>Effect</u>: The effect of the above condition is noncompliance with respect to Section 4 of the respective subsidiary loan agreements.

<u>Recommendation</u>: We recommend that RepMar require MWSC to comply with Section 4.1 of the subsidiary loan agreements and establish revised repayment plans. In the event that repayment plans are not established, these loans may be deemed uncollectible and thus will be required to be included in the allowance for doubtful debts.

<u>Prior Year Status</u>: The lack of compliance with Section 4 of the respective subsidiary loan agreements was reported as a finding in the Single Audit of RepMar for fiscal year 2000.

# Schedule of Findings and Questioned Costs, Continued Year Ended September 30, 2001

#### RepMar Local Noncompliance

#### Finding No. 2001-13

<u>Criteria</u>: Article VIII, Section 11 of the Constitution of the Republic of the Marshall Islands requires that the compensation of the holder of the position of Auditor-General shall be a charge on the General Fund.

<u>Condition</u>: The Appropriations (Financial Year 2001) Act, 2001, as passed by the Nitijela of RepMar, did not include a charge on the General Fund for the salary of the Auditor-General.

Cause: The cause of the above condition is unknown.

<u>Effect</u>: The effect of the above condition is noncompliance with Article VIII, Section 11 of the Constitution of the Republic of the Marshall Islands. The salary of the Auditor-General was charged against the operational budget of the Office of the Auditor-General.

<u>Recommendation</u>: We recommend that the Ministry of Finance comply with Article VIII, Section 11 of the Constitution of the Republic of the Marshall Islands.

<u>Prior Year Status</u>: The lack of compliance with Article VIII, Section 11 of the Constitution was reported as a finding in the Single Audit of RepMar for fiscal year 2000.

# Schedule of Findings and Questioned Costs, Continued Year Ended September 30, 2001

# RepMar Local Noncompliance

### Finding No. 2001-14

<u>Criteria</u>: Section 2(a) of the General Fund Investment Act, 1979, stipulates that public money shall not be deposited with any financial institution that is not a member of the Federal Deposit Insurance Corporation (FDIC) of the United States or the Federal Savings and Loan Insurance Corporation (FSLIC) of the United States.

<u>Condition</u>: As of September 30, 2001, the General Fund of RepMar maintained bank deposits, totaling \$2,846,327, with four financial institutions that were not members of FDIC or FSLIC.

Cause: The cause of the above condition is unknown.

Effect: The effect of the above condition is noncompliance with Section 2(a) of the General Fund Investment Act, 1979.

<u>Recommendation</u>: We recommend that the Ministry of Finance comply with Section 2(a) of the General Fund Investment Act, 1979.

<u>Prior Year Status</u>: The lack of compliance with Section 2(a) of the General Fund Investment Act, 1979, was reported as a finding in the Single Audit of RepMar for fiscal year 2000.

# Schedule of Findings and Questioned Costs, Continued Year Ended September 30, 2001

#### Section III - Federal Award Findings and Questioned Costs

#### Procurement and Suspension and Debarment

#### Finding No. 2001-15

Program

U.S. Department of Education / Special Education Improvement / CFDA #84.027

#### Reason for Questioned Costs

Questioned Costs

<u>Criteria</u>: Section 80.36(d) of 34 CFR 80, Uniform Administrative Requirements for Grants and Cooperative Agreements to State and Local Governments, states that for all small purchases for securing services, supplies or other property that do not cost more than \$100,000, price or rate quotations shall be obtained from an adequate number of qualified sources.

Condition: Of \$759,148 in non-payroll expenditures of the Special Education Improvement grant, sixty-two non-payroll expenditures, totaling \$428,266, were tested. The following expenditures did not appear to follow appropriate procurement guidelines concerning small purchases less than \$100,000:

Check #	<u>Amount</u>	Check #	<u>Amount</u>	Check #	<u>Amount</u>
192893 192903 193204 193206 193255 193271 193356	\$ 6,782 \$ 3,884 \$ 8,266 \$ 2,607 \$ 7,811 \$ 3,409 \$ 18,870	194100 194210 194212 194454 194548 194739 194789	\$ 7,995 \$ 4,475 \$ 4,475 \$ 18,000 \$ 2,395 \$ 2,943 \$ 19,314	196694 197136 197242 197279 197436 197637 199277	\$ 4,180 \$ 13,531 \$ 2,846 \$ 16,200 \$ 21,058 \$ 2,484 \$ 9,812
193446 193947 194030 194058	\$ 41,100 \$ 5,860 \$ 4,855 \$ 5,225	195465 196404 196681 196682	\$ 15,096 \$ 2,768 \$ 3,580 \$ 3,580	199297 199416 199736	\$ 9,205 \$ 12,926 \$ 13,416

\$ 298,948

Cause: The cause of the above condition is unknown.

Effect: The effect of the above condition is noncompliance with procurement standards as required in the Common Rule.

<u>Recommendation</u>: We recommend that RepMar comply with 34 CFR 80 with respect to the procurement of services, supplies and other equipment.

<u>Prior Year Status</u>: The lack of compliance with procurement standards was reported as a finding in the Single Audit of RepMar for fiscal year 2000.

# Schedule of Findings and Questioned Costs, Continued Year Ended September 30, 2001

# **Subrecipient Monitoring**

# Finding No. 2001-16

Program				
U.S. Department of the Interior / Compact of Free Association / CFDA #15.875	Criteria: OMB's "Questions and Answers on the Single Audit provisions of OMB Circular A-128", question number twenty-three states that prime recipients of federal funding are expected to establish a system to assure that audits of subrecipients meet the requirements of Circular A-128 and such a system should include a desk review of each subrecipient report to ensure it conforms to A-128.			
	<u>Condition</u> : The following questioned costs of subrecipients remain unresolved for more than six months after issuance of the audit reports.			
	<u>Kwajalein Atoll Development Authority</u> Fiscal Year 2000	955,962		
	Rongelap Atoll Local Government Fiscal Years 1995 and 1996	2,400,000		
	Utrik Atoll Local Government Fiscal Year 1995	720,000		
	Details of the above questioned costs are contained in the separately issued reports of the subrecipients.			
	In addition, A-128/A-133 audits of the following subrecipients have not yet been released for the noted fiscal years.			
	Kili/Bikini Local Government			
	Fiscal Years 1997, 1998, 1999 and 2000			
	Rongelap Atoll Local Government			
	Fiscal Years 1991, 1992, 1998, 1999 and 2000			
	Utrik Atoll Local Government			
	Fiscal Years 1992 and 1994			
	Enewetak/Ujelang Local Government			
	Fiscal Years 1992, 1995, 1996, 1997, 1998, 1999 and 2000			
	Republic of the Marshall Islands Private Industry Council, Inc.			
	Fiscal Year 1998, 1999 and 2000			
	College of the Marshall Islands			
	Fiscal Years 1999 and 2000			
	Due to the unavailability of these reports, the questioned costs relating to this condition cannot presently be determined.			

# Schedule of Findings and Questioned Costs, Continued Year Ended September 30, 2001

# Subrecipient Monitoring

# Finding No. 2001-16, Continued

Program	Reason for Questioned Costs	
	<u>Cause</u> : The cause of the above condition is the lack of timely resolution of questioned costs by RepMar as the primary recipient of the funding.	
	Effect: The effect of the above condition is the possibility of disallowed costs.	
	<u>Recommendation</u> : We recommend that RepMar establish procedures to ensure timely follow-up of questioned costs for subrecipients.	
	<u>Prior Year Status</u> : Monitoring of subrecipients was reported as a finding in the Single Audits of RepMar for fiscal years 1988 through 2000.	
	Auditee Response and Corrective Action Plan: See attachment to this report.	
	Total Questioned Costs	\$ <u>4,374,910</u>

# Schedule of Findings and Questioned Costs, Continued Year Ended September 30, 2001

#### <u>Cash Management - Special Education Improvement</u> <u>CFDA # 84.027</u>

#### Finding No. 2001-17

<u>Criteria</u>: 34 CFR Section 80.21 requires that program costs funded on a reimbursement basis must be paid for by non-federal funds before reimbursement is requested from the Federal Government. When funds are advanced, recipients must follow procedures to minimize the time elapsing between the transfer of funds from U.S. Treasury and disbursement.

<u>Condition</u>: During the year ended September 30, 2001, RepMar made the following drawdowns that appeared to exceed cumulative expenditures incurred:

Drawdown Date	Drawdown Amount	Cumulative <u>Drawdowns</u>	Cumulative Expenditures	Cumulative Drawdowns in Excess of Expenditures
10/18/00	\$ 48,815	\$ 48,815	\$ -	\$ 48,815
11/02/00	\$ 116,006	\$ 164,821	\$ -	\$ 164,821
12/22/00	\$ 233,565	\$ 398,386	\$ -	\$ 398,386
02/22/01	\$ 309,684	\$ 708,069	\$ 568,100	\$ 139,969
04/03/01	\$ 560,316	\$ 1,268,386	\$ 727,203	\$ 541,183
05/30/01	\$ 500,000	\$ 1,768,386	\$ 992,665	\$ 775,721
09/18/01	\$ 250,000	\$ 2,018,386	\$ 1,396,535	\$ 621,851
09/30/01	\$ -	\$ 2,018,386	\$ 1,405,709	\$ 612,677

<u>Cause</u>: The cause of the above condition is the lack of adequate controls to ensure that disbursements are made within a timely manner from the date of the drawdown.

Effect: The effect of the above condition is noncompliance with cash management standards as required in the Common Rule.

Recommendation: We recommend that RepMar comply with cash management standards as required in the Common Rule.

# Schedule of Findings and Questioned Costs, Continued Year Ended September 30, 2001

Reporting - Headstart Program CFDA # 93.600

Finding No. 2001-18

<u>Criteria</u>: OMB Circular A-133, Audits of States, Local Governments and Non-Profit Organizations and the Uniform Administrative Requirements for Grants and Cooperative Agreements to State and Local Governments (the Common Rule), require that non-Federal entities that expend \$300,000 or more in a year in Federal awards shall have a single or program-specific audit conducted for that year.

<u>Condition</u>: During the year ended September 30, 1999, RepMar transferred the financial reporting responsibility for expenditures under the Headstart Program from the Ministry of Finance to the Ministry of Education. No trial balance was made available from the Ministry of Education in order to determine expenditures incurred under the Headstart Program.

<u>Cause</u>: The cause of the above condition is the lack of obtaining a single or program-specific audit by the Ministry of Education for the Headstart Program.

Effect: The effect of the above condition is noncompliance with OMB Circular A-133 and the Common Rule with respect to audit requirements.

<u>Recommendation</u>: We recommend that RepMar ensure a single or program-specific audit is conducted for expenditures under the Headstart Program.

<u>Prior Year Status</u>: The lack of a single audit by the Ministry of Education for the Headstart Program was reported as a finding in the Single Audits of RepMar for fiscal years 1999 and 2000.

# Schedule of Findings and Questioned Costs, Continued Year Ended September 30, 2001

#### Reporting - All Federal Programs

Finding No. 2001-19

<u>Criteria</u>: OMB Circular A-133, Audits of States, Local Governments and Non-Profit Organizations and the Uniform Administrative Requirements for Grants and Cooperative Agreements to State and Local Governments (the Common Rule), require the periodic submission of financial status reports (FSR) based upon the financial accounting system (FAS) of the grantee for the period reported on.

<u>Condition</u>: The Office of International Donor Assistance (OIDA), within the Ministry of Finance, did not make available Financial Status Reports (SF-269A) submitted to grantor agencies for fiscal year 2001.

<u>Cause</u>: The cause of the above condition is an inadequate filing system within the OIDA for federal grants.

<u>Effect</u>: The effect of the above condition is the inability to determine the accuracy of FSRs based on the FAS.

<u>Recommendation</u>: We recommend that the OIDA ensure that an adequate filing system is maintained, including the maintenance of FSRs, for all federal awards.

<u>Prior Year Status</u>: The lack of availability of Financial Status Reports was reported as a finding in the Single Audits of RepMar for fiscal years 1998 through 2000.

# Schedule of Findings and Questioned Costs, Continued Year Ended September 30, 2001

#### Equipment and Real Property Management - All Federal Programs

# Finding No. 2001-20

<u>Criteria</u>: The Common Rule states that procedures for managing equipment, whether acquired in whole or in part with grant funds, will meet the following requirements:

- a. Property records must be maintained;
- b. A physical inventory of the property must be taken and the results reconciled with the property records at least every two years;
- c. A control system must be developed to ensure adequate safeguards to prevent loss, damage, or theft of the property;
- d. Adequate maintenance procedures must be developed to keep the property in good condition; and
- e. If the grantee or subgrantee is authorized or required to sell the property, proper sales procedures must be established to ensure the highest possible return.

<u>Condition</u>: The Ministry of Finance has established a General Fixed Assets Account Group containing certain fixed asset acquisitions for fiscal years 1999 through 2001 as well as acquisitions through fiscal year 1988. No inventory of fixed assets has been performed to ensure that all capital assets are correctly recorded in the General Fixed Assets Account Group.

Cause: The cause of the above condition is unknown.

<u>Effect</u>: The effect of the above condition is noncompliance with federal property standards as required in the Common Rule.

Recommendation: We recommend that the Ministry of Finance perform an inventory of RepMar's fixed assets as a basis for recording all assets in the General Fixed Assets Account Group and ensure that it is in compliance with applicable federal property rules and regulations.

<u>Prior Year Status</u>: The lack of a complete General Fixed Assets Account Group was reported as a finding in the Single Audits of RepMar for fiscal years 1988 through 2000.

# Schedule of Findings and Questioned Costs, Continued Year Ended September 30, 2001

# Special Tests and Provisions - Compact of Free Association, Title I, Section 103(j) CFDA #15.875

#### Finding No. 2001-21

<u>Criteria</u>: Section 103(j)(2) of the Compact of Free Association states that "at the end of the first year after the effective date of the Compact and at the end of each year thereafter, the providing agency or agencies shall return to the Government of the Marshall Islands any unexpended funds to be returned to the Fund Manager and be made available for future use".

Condition: Pursuant to Article II, Section 1(a) of the Agreement between the Government of the United States and the Government of the Marshall Islands for the Implementation of Section 177 of the Compact of Free Association, \$2,000,000 annually is disbursed to Mercy International Health Services (MIHS) to provide management of specified health services for eligible citizens of the Marshall Islands. As of March 31, 2000, a cumulative total of \$806,846 remains with MIHS, that has not been returned to RepMar to be, in turn, returned to the Fund Manager to be made available for future use. No financial statements were made available reporting the financial activity of MIHS for the eighteen months ended September 30, 2001.

Cause: The cause of the above condition is unknown.

<u>Effect</u>: The effect of the above condition is noncompliance with specific provisions of the Compact of Free Association.

Recommendation: We recommend that RepMar comply with the specific provisions of the Compact of Free Association and request MIHS to return the unexpended funds to RepMar to be returned to the Fund Manager and made available for future use.

<u>Prior Year Status</u>: Noncompliance with specific provisions of the Compact of Free Association was reported as a finding in the Single Audits of RepMar for fiscal years 1995 through 2000.

# Schedule of Findings and Questioned Costs, Continued Year Ended September 30, 2001

# Procurement and Suspension and Debarment - All Federal Programs

### Finding No. 2001-22

<u>Criteria</u>: The Common Rule states that when procuring property and services under a grant, a State will follow the same policies and procedures it uses for procurements from its non-Federal funds.

<u>Condition</u>: While RepMar has passed a comprehensive procurement law, it has not been implemented. Therefore, there are no procurement requirements governing federal procurement outside of those established for federal procurements.

Cause: The cause of the above condition is non-implementation of the procurement law.

<u>Effect</u>: The effect of the above condition is noncompliance with procurement standards as required in the Common Rule.

<u>Recommendation</u>: We recommend that the Ministry of Finance implement the procurement law to be in conformity with the Common Rule.

<u>Prior Year Status</u>: The lack of implementation of the procurement law was reported as a finding in the Single Audits of RepMar for fiscal years 1989 through 2000.

# Unresolved Prior Year Questioned Costs Year Ended September 30, 2001

# **Questioned Costs**

The prior year Single Audit report on compliance with laws and regulations noted the following questioned costs and comments that were unresolved at September 30, 2001:

	Questioned Costs		
	<u>RepMar</u>	Subrecipient	Total
Questioned costs of RepMar as previously reported	\$ 1,267,198	\$ 4,726,605	\$ 5,993,803
Less questioned costs resolved in fiscal year 2001: Questioned costs of fiscal year 1997 Single Audit	(1)	(1,451,420)	(1,451,420)
	1,267,198	3,275,185	4,542,383
Questioned costs of fiscal year 2001 Single Audit	298,948	4,075,962	4,374,910
Unresolved questioned costs of RepMar at September 30, 2001	\$ <u>1,566,146</u>	\$ <u>7,351,147</u>	\$ <u>8,917,293</u>

<sup>(1)</sup> OMB Circular A-133, Section .315(b)(4) - questioned costs resolved as RepMar considers these findings are no longer valid as they were reported to federal agencies for in excess of the two year threshold.

# Unresolved Findings

The status of unresolved findings is discussed in the Schedule of Findings and Questioned Costs section of this report (pages 15 through 40).



# REPUBLIC OF THE MARSHALL ISLANDS MINISTRY OF FINANCE

P.O. BOX D Majuro, Marshall Islands

Corrective Action Plans for Findings and Questioned Costs included in the Independent Auditors' Report on Internal Control and on Compliance for the Year Ended September 30, 2001

#### **Financial Statement Findings Section:**

#### Finding No. 2001-1

The opportunity to make alterations and the occurrence of delays in depositing collections to the bank is attributed to the present arrangement where payments are accepted and receipted in the same office that prepares the assessment, i.e. the Revenue Office, and thereafter, transmitted to the Treasury Office for deposit to the bank.

As a corrective action, the Ministry shall effect the transfer of the task of accepting payments from the Revenue Division to the Treasury Division in Ebeye. This action is intended to do away with the present step of having to prepare a transmittal simply to transfer collections from the Revenue Office to the Treasury. In this manner, there will be no reason for the delay in depositing collections. This is also expected to establish accountability within the Treasury Office alone. The review of cash receipts and deposit slips shall be made the duty of the main Accountant presently heading the Finance Office in Ebeye.

#### Finding No. 2001-2

We accept the findings and below outlines the remedial actions that the Ministry will undertake.

# For outstanding accounts:

- 1. An inventory of delinquent accounts shall be prepared and notices shall be issued.
- 2. A schedule of payments for such delinquent amounts shall be drawn and effected for collection.
- 3. A referral to the Office of the Attorney-General shall be made in case of failure to comply with payment schedule.

For monitoring individual taxpayer accounts:

The use of a taxpayer's ledger shall be revived. Such ledger shows the status of payment by each taxpayer, by type of tax. It should show the current balances of individual taxpayer accounts. These ledgers shall be maintained together as a separate file, independent from the individual folders of the taxpayers. This will allow the enforcement officer to know, at a glance, the status of the taxpayer. These ledgers shall be examined on the day immediately following the payment due dates established by law. Notices of delinquency shall be issued to taxpayers whose ledgers do not reflect any payment.

Corrective Action Plans to Questioned Costs and Findings included in the Independent Auditors' Report on Internal Control and Compliance for the Year Ended September 30, 2001, Continued Page Two

## Financial Statement Findings Section, Continued:

#### Finding No. 2001-3

We agree with the findings. The Ministry of Finance will formulate and furnish overseas embassies with a set of guidelines not only to ensure uniformity in the reconciliation of petty cash imprest but also to ensure adherence to auditing standards and requirements.

#### Finding No. 2001-4

We agree with the findings. However, it should be noted that the inability of the Ministry of Finance to reconcile on a timely basis its investment accounts was due to the failure of the banks to furnish the Ministry with bank statements on time, if not, none at all. This has been corrected and the Ministry is now regularly receiving bank statements and the Ministry will ensure a periodic reconciliation of its accounts.

#### Finding No. 2001-5

We agree with the findings. The Ministry of Finance will pursue discussions with the Kwajalein Atoll Development Authority. The Ministry will also consult with the Asian Development Bank on the appropriate course of action to take.

#### Finding No. 2001-6

We agree with the findings. The Ministry of Finance is fully aware that the advances made to the Tobolar Copra Processing Plant, Inc. (TCPPI) were effected pursuant to Cabinet Minute C.M. 154(99). The same Cabinet Minute provides that such advances shall be repaid by TCPPI. The decisions laid down in the Cabinet Minute should be deemed binding upon TCPPI. It is further understood that such amounts represented advances from the 2002 subsidy due to TCPPI. The Ministry shall ensure that no release of such subsidy shall be undertaken unless repayment of the advances shall have been complied. The Ministry however agrees that a loan agreement should make the terms of these advances more transparent and clear. The Ministry will communicate the matter to the Cabinet for appropriate action.

#### Finding No. 2001-7

We agree with the system. The Ministry of Finance is however experiencing technical difficulties with the present automated system serving the ADS Profound accounting system. This has resulted in the non-reconciliation of accounts. The Ministry is however, in the process of addressing such difficulties. It has secured external assistance for the establishment of a more reliable financial management information system (FMIS). A need analysis has just been recently completed.

#### Finding No. 2001-8

We agree with the finding. A physical inventory of RepMar's fixed assets has been conducted. However, additional work is necessary to ensure accuracy and reliability of its results. The Ministry has secured a technical assistance for such purpose with the objective of having accurate entries in the General Fixed Assets Account Group.

#### Finding No. 2001-9

We agree with the findings. The Ministry of Finance has already on hand an additional staff who has been tasked solely to work on the reconciliation of the individual federal grant awards with Fund 350.

Corrective Action Plans to Questioned Costs and Findings included in the Independent Auditors' Report on Internal Control and Compliance for the Year Ended September 30, 2001, Continued Page Three

## **Financial Statement Findings Section, Continued:**

#### Finding No. 2001-10

We agree with the finding. The Ministry however wishes to pursue the matter jointly with the Office of the Auditor-General to ensure compliance.

#### Finding No. 2001-11

We agree with the finding. The Ministry of Finance takes full responsibility over the matter. The Ministry will institute a system for the proper recording of reprogrammed budgetary appropriations. This will also allow the Ministry to monitor its disbursements and keep them within the appropriated levels. The Ministry will also ensure that appropriate budgetary realignments shall first be secured prior to any certification of disbursements. In addition, the Ministry will adhere to the principle of prudence in the management of expenditures.

#### Finding No. 2001-12

We agree with the finding. The Ministry of Finance will act in the interest of RepMar and will initiate a more aggressive collection procedure to ensure compliance by MWSC of its financial obligation towards RepMar.

#### Finding No. 2001-13

We agree with the finding. The Ministry of Finance has already addressed the matter by creating an account in the General Fund for the salary of the Auditor-General.

#### Finding No. 2001-14

We agree with the finding. We have discussed the matter with the concerned banks and we have been given the assurance that they are working their way to securing FDIC membership. The Ministry however will act accordingly after considerable time shall have lapsed and no change has taken place in the status of the banks.

#### Federal Award Findings and Questioned Costs Section:

#### Finding No. 2001-15

We agree with the finding. The Ministry of Education will develop and implement a procurement policy in order to comply with Federal procurement standards.

#### Finding No. 2001-16

We agree with the finding. RepMar will look into the possibility of suspending further releases of funds to subrecipients of federal funding until such time that the prime recipient shall have satisfactorily conducted a review of the questioned costs of such subrecipients.

#### Finding No. 2001-17

We agree with the finding. The Ministry of Finance is currently in the process of reconciling the individual federal grant awards within Fund 350. After such has been reconciled, RepMar should be able to ensure compliance with Federal cash management standards and be in a position to request for reimbursement after program costs have been funded by non-federal funds.

Corrective Action Plans to Questioned Costs and Findings included in the Independent Auditors' Report on Internal Control and Compliance for the Year Ended September 30, 2001, Continued Page Four

## Federal Award Findings and Questioned Costs Section, Continued:

### Finding No. 2001-18

We agree with the finding. RepMar will issue the necessary reminder to Ministry of Education to ensure strict observance of the single or program-specified audit rule as it applies to the Headstart Program. RepMar will specifically require the Ministry to make available its financial records pertaining to the Headstart Program in order that audit can be conducted in compliance with OMB Circular A-133.

#### Finding No. 2001-19

We agree with the finding. The Ministry of Finance has already instituted a remedial measure to address this concern by hiring a staff to manage the filing system for federal grant awards under OIDA.

#### Finding No. 2001-20

We agree with the finding. It has been mentioned earlier that the Ministry of Finance has secured a technical assistance to undertake/review the records of all fixed assets of RepMar. Said technical assistance is expected to produce results that will ensure accountability over such fixed assets. The Ministry will also direct its Division of Procurement and Supply to issue the necessary guidelines for the proper handling and maintenance of fixed assets. The Ministry will also ensure that there is adequate budgetary appropriation to cover maintenance requirements.

# Finding No. 2001-21

We agree with the finding. RepMar will issue the necessary order to MIHS for their unexpended funds to be returned to the Fund Manager. The annual releases to the MIHS will be dependent on its compliance to such order pursuant to the relevant provision of the Compact of Free Association.

#### Finding No. 2001-22

We agree with the finding. The Ministry will draft the necessary rules and regulations to implement the Procurement Law to ensure adherence to the Common Rule.



#### REPUBLIC OF THE MARSHALL ISLANDS MINISTRY OF FINANCE

### P.O. BOX D Majuro, Marshall Islands

# Summary Schedule of Prior Audit Findings

Status of all audit findings included in the Schedule of Findings and Questioned Costs for the year ended September 30, 2000:

#### **Financial Statement Findings Section:**

Finding No. 2000-1 - Corrective action has been taken.

Finding No. 2000-2 - Corrective action has been taken.

Finding No. 2000-3 - Not corrected. See corrective action plan to Finding No. 2001-2.

Finding No. 2000-4 - Corrective action has been taken.

Finding No. 2000-5 - Corrective action has been taken.

Finding No. 2000-6 - Corrective action has been taken.

Finding No. 2000-7 - Corrective action has been taken.

Finding No. 2000-8 - Corrective action has been taken.

Finding No. 2000-9 - Not corrected. See corrective action plan to Finding No. 2001-3.

Finding No. 2000-10 - Corrective action has been taken.

Finding No. 2000-11 - Corrective action has been taken.

Finding No. 2000-12 - Not corrected. See corrective action plan to Finding No. 2001-4.

Finding No. 2000-13 - Not corrected. See corrective action plan to Finding No. 2001-9.

Finding No. 2000-14 - Not corrected. See corrective action plan to Finding No. 2001-5.

Finding No. 2000-15 - Not corrected. See corrective action plan to Finding No. 2001-6.

Finding No. 2000-16 - Not corrected. See corrective action plan to Finding No. 2001-7.

Finding No. 2000-17 - Corrective action has been taken.

Finding No. 2000-18 - Not corrected. See corrective action plan to Finding No. 2001-8.

#### Financial Statement Findings Section, Continued:

Finding No. 2000-19 - Corrective action has been taken.

Finding No. 2000-20 - Corrective action has been taken.

Finding No. 2000-21 - Corrective action has been taken.

Finding No. 2000-22 - Corrective action has been taken.

Finding No. 2000-23 - Corrective action has been taken.

Finding No. 2000-24 - Corrective action has been taken.

Finding No. 2000-25 - Corrective action has been taken.

Finding No. 2000-26 - Corrective action has been taken.

Finding No. 2000-27 - Not corrected. See corrective action plan to Finding No. 2001-10.

Finding No. 2000-28 - Corrective action has been taken.

Finding No. 2000-29 - Corrective action has been taken.

Finding No. 2000-30 - Not corrected. See corrective action plan to Finding No. 2001-11.

Finding No. 2000-31 - Corrective action has been taken.

Finding No. 2000-32 - Not corrected. See corrective action plan to Finding No. 2001-12.

Finding No. 2000-33 - Corrective action has been taken.

Finding No. 2000-34 - Corrective action has been taken.

Finding No. 2000-35 - Corrective action has been taken.

Finding No. 2000-36 - Corrective action has been taken.

Finding No. 2000-37 - Not corrected. See corrective action plan to Finding No. 2001-13.

Finding No. 2000-38 - Not corrected. See corrective action plan to Finding No. 2001-14.

#### Federal Award Findings and Questioned Costs Section:

Finding No. 2000-39 - Corrective action has been taken.

Finding No. 2000-40 - Corrective action has been taken.

Finding No. 2000-41 - Corrective action has been taken.

Finding No. 2000-42 - Not corrected. See corrective action plan to Finding No. 2001-15.

Finding No. 2000-43 - Corrective action has been taken.

# Page Three

# Federal Award Findings and Questioned Costs Section, Continued:

Finding No. 2000-44 - Not corrected. See corrective action plan to Finding No. 2001-16.

Finding No. 2000-45 - Not corrected. See corrective action plan to Finding No. 2001-18.

Finding No. 2000-46 - Not corrected. See corrective action plan to Finding No. 2001-19.

Finding No. 2000-47 - Not corrected. See corrective action plan to Finding No. 2001-20.

Finding No. 2000-48 - Not corrected. See corrective action plan to Finding No. 2001-21.

Finding No. 2000-49 - Not corrected. See corrective action plan to Finding No. 2001-22.