

July 13, 2016

Mr. Glen Joseph  
Director  
Marshall Islands Marine Resources Authority

Dear Mr. Joseph:

In planning and performing our audit of the financial statements of the Marshall Islands Marine Resources Authority (MIMRA) as of and for the year ended September 30, 2015 (on which we have issued our report dated July 13, 2016), in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, we considered MIMRA's internal control over financial reporting as a basis for designing audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of MIMRA's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of MIMRA's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over financial reporting. However, in connection with our audit, we identified, and included in the attached Appendix I, deficiencies related to MIMRA's internal control over financial reporting and other matters as of September 30, 2015 that we wish to bring to your attention.

We have also issued a separate report to the Board of Directors, also dated July 13, 2016, on our consideration of MIMRA's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters.

The definition of a deficiency is also set forth in the attached Appendix I.

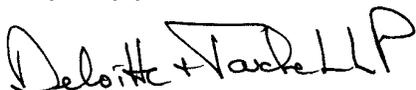
A description of the responsibility of management for establishing and maintaining internal control over financial reporting and of the objectives of and inherent limitations of internal control over financial reporting, is set forth in the attached Appendix II and should be read in conjunction with this report.

This report is intended solely for the information and use of the Board of Directors, management, others within the organization, and the Office of the Auditor-General and is not intended to be and should not be used by anyone other than these specified parties.

We will be pleased to discuss the attached comments with you and, if desired, to assist you in implementing any of the suggestions.

We wish to thank the staff and management of MIMRA for their cooperation and assistance during the course of this engagement.

Very truly yours,



**SECTION I –DEFICIENCIES**

We identified, and have included below, deficiencies involving MIMRA's internal control over financial reporting as of September 30, 2015 that we wish to bring to your attention:

1. Unsigned/Missing Lease Agreements

Lease agreements for five counter parties were either unsigned, were not renewed or were missing.

We recommend that management maintain copies of signed lease contracts to minimize opportunities for disputes.

2. Receivables

Vessel Day Scheme (VDS) revenues collected by the Parties to the Nauru Agreement (PNA) Office on behalf of MIMRA were understated by \$952,435. An audit adjustment was proposed to record VDS revenues and related receivable due from the PNA Office. In addition, no formal agreement between MIMRA and the PNA Office supports a related 7.5% administrative fee.

We recommend that management implement controls over the recording of VDS revenues, including administrative fees. Furthermore, we recommend MIMRA formalize the 7.5% administrative fee levied by the PNA Office through a memorandum of understanding.

3. Unsigned Memorandum of Agreement

Pursuant to CM 008 2015, MIMRA advanced \$1,863,000 to the RMI Ministry of Finance which is repayable in two equal installments, in June and December 2015. No payments have been received and the supporting MOU between MIMRA and MOF has not been executed.

We recommend the MOU documenting the repayment of advances from MIMRA funds be signed and executed by both parties.

4. Revenues

The daily Collection Report of April 29, 2015 comprises cash and check collections from April 24 – April 29, 2015.

Other collections were not deposited on the same or the next banking day relate to the following dates:

- November 25, 2014
- March 31, 2015

We recommend that daily collections (cash and checks) be deposited intact on the next banking day to minimize opportunities for misappropriation.

5. Expenses

Check #50366 in the amount of \$6,667 payable to Executive Director (ED) was signed by the ED and the Chief Accountant. In addition, the request for payment form was also signed and approved by the ED.

## SECTION I – DEFICIENCIES, CONTINUED

### 5. Expenses, Continued

We recommend that checks payable to ED should be signed by a Board member.

### 6. Payroll

Tests noted the following:

- Four of five timecards tested were not signed by the employee and corresponding approval from immediate supervisor was not present.
- One of five payroll payments reflected a discrepancy in actual hours recorded per the timecard when compared against hours recorded and paid in the system.
- One of five payroll payments tested was not supported by a timecard.

We recommend employee timecards be signed by the employee and the immediate supervisor. For outer island employees, management should establish a policy over monitoring actual attendance by fish base workers. A review should also occur to verify that actual hours per timecards are input to the system.

## SECTION II — OTHER MATTERS

Our observations concerning other matters related to operations, compliance with laws and regulations, and best practices involving internal control over financial reporting that we wish to bring to your attention at this time are as follows:

### 1. MIMRA Observers Program

Individual observers employed by the MIMRA Observers Program are not supported by formal contracts. Currently, MIMRA ceased withholding the 3% payroll tax on these contracts but continues withholding the 21% MISSA tax.

We recommend that MIMRA formalize terms and conditions of individuals employed by the MIMRA Observers Program.

## SECTION III – DEFINITIONS

The definition of a deficiency is as follows:

A *deficiency* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A deficiency in design exists when (a) a control necessary to meet the control objective is missing or (b) an existing control is not properly designed so that, even if the control operates as designed, the control objective would not be met. A deficiency in operation exists when (a) a properly designed control does not operate as designed, or (b) the person performing the control does not possess the necessary authority or competence to perform the control effectively.

## **MANAGEMENT'S RESPONSIBILITY FOR, AND THE OBJECTIVES AND LIMITATIONS OF, INTERNAL CONTROL OVER FINANCIAL REPORTING**

The following comments concerning management's responsibility for internal control over financial reporting and the objectives and inherent limitations of internal control over financial reporting are adapted from auditing standards generally accepted in the United States of America.

### **Management's Responsibility**

MIMRA's management is responsible for the overall accuracy of the financial statements and their conformity with generally accepted accounting principles. In this regard, management is also responsible for establishing and maintaining effective internal control over financial reporting.

### **Objectives of Internal Control over Financial Reporting**

Internal control over financial reporting is a process affected by those charged with governance, management, and other personnel and designed to provide reasonable assurance about the achievement of the entity's objectives with regard to reliability of financial reporting, effectiveness and efficiency of operations, and compliance with applicable laws and regulations. Internal control over the safeguarding of assets against unauthorized acquisition, use, or disposition may include controls related to financial reporting and operations objectives. Generally, controls that are relevant to an audit of financial statements are those that pertain to the entity's objective of reliable financial reporting (i.e., the preparation of reliable financial statements that are fairly presented in conformity with generally accepted accounting principles).

### **Inherent Limitations of Internal Control over Financial Reporting**

Because of the inherent limitations of internal control over financial reporting, including the possibility of collusion or improper management override of controls, material misstatements due to error or fraud may not be prevented or detected on a timely basis. Also, projections of any evaluation of the effectiveness of the internal control over financial reporting to future periods are subject to the risk that the controls may become inadequate because of changes in conditions, or that the degree of compliance with the policies or procedures may deteriorate.